



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 2

REMOVAL ACTION BRANCH

A D M I N I S T R A T I V E   R E C O R D S

T I D E W A T E R   B A L I N G   S I T E

N E W A R K ,   E S S E X   C O U N T Y ,   N E W   J E R S E Y

Prepared by:

Peter T. Di Pasca, Jr.  
Roy F. Weston, Inc.  
Technical Assistance Team  
Major Programs Division  
Edison, New Jersey

Prepared for:

Eugene G. Dominach, OSC  
US EPA Region II  
Removal Action Branch  
Edison, New Jersey

February, 1990

T I D E W A T E R   B A L I N G   S I T E  
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION II  
EDISON, NEW JERSEY 08837

Tidewater Baling Administrative Record

List of Documents

The list of documents contains the following information about each document:

- \* Document number
- \* Title of Document - One or two line synopsis of contents of document.
- \* Author - Name and affiliation
- \* Recipient - Name and affiliation
- \* Date of Document - Date document was created or transmitted.

Note: Items in the Administrative Record are for public access, and should be removed from the file only for copying. The cost of reproduction of the documents in the file are the responsibility of the person requesting the copy.





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Document #: TBC 1.2.0020 Date: 08-18-89

Title: Pollution Report No. 1 - Tidewater Baling  
Author: Eugene Dominach, USEPA Region II OSC  
Recipient: Distribution List  
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Document #: TBC 1.3.0010 Date: 05-19-89

Title: Notice to Responsible Party under CERCLA of 1980  
Author: Eugene Dominach, USEPA Region II OSC  
Recipient: Meyer Shapiro, President, Tidewater Baling Corp.  
-----

Document #: TBC 1.3.0020 Date: 05-19-89

Title: Notice to Responsible Party under CERCLA of 1980  
Author: Eugene Dominach, USEPA Region II OSC  
Recipient: Arturo Lopez, Director of General Services, Newark  
-----

Document #: TBC 1.4.0010 Date: 10-15-86

Title: Tidewater Baling - Preliminary Assessment Report  
Author: Robert Beretsky, NJDEP  
Recipient: File  
-----

Document #: TBC 2.1.0010 Date: 05-17-89

Title: Project Sampling Plan  
Author: Peter Di Pasca and Julian Hill, Roy F. Weston, Inc.  
Recipient: Eugene Dominach, USEPA Region II OSC  
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Document #: TBC 2.2.0010 Date: 05-18-89

Title: Chain of Custody Records: from TAT to Accredited  
Laboratories  
Author: Peter Di Pasca and Cris D'Onofrio, TAT Region II  
Recipient: Accredited Laboratories, Linden, New Jersey  
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Document #: TBC 2.2.0020 Date: 07-31-89

Title: (Comparision of Analytical Results from City of  
Newark, NJDEP, and EPA/TAT)  
Author: John Johnson and Julian Hill, TAT Region II  
Recipient: Eugene Dominach, Removal Action Branch, USEPA  
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Document #: TBC 2.3.0010 Date: 05-24-89

Title: Expedited Action Memorandum for Immediate Removal  
Action  
Author: Eugene Dominach, OSC, USEPA Removal Action Branch  
Recipient: Stephen Luftig, Director, Emergency and Remedial  
Response Division  
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Document #: TBC 2.3.0020 Date: None

Title: Proposed Action Memorandum  
Author: Eugene Dominach, OSC, USEPA Removal Action Branch  
Recipient: William Muszynski, P.E., Acting Regional  
Administrator  
-----

Document #: TBC 2.4.0010 Date: 08-07-89

Title: Tidewater Baling Site Safety Plan  
Author: Peter Di Pasca, Roy F. Weston, Inc. / TAT Region II  
Recipient: Eugene Dominach, OSC, USEPA Removal Action Branch  
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Document #: TBC 3.1.0010 Date: None

Title: Toxicological Effects of Substances Discovered at  
Tidewater Baling Site  
Author: Donald Graham, TAT Region 2  
Recipient: File  
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Document #: SAL 4.1.0010

Date: 08-09-89

Title: Community Relations Plan - Tidewater Baling Site  
Author: Peter Di Pasca and John Johnson, TAT Region II  
Recipient: Eugene Dominach, OSC, USEPA Removal Action Branch  
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Document #: TBC 4.2.0010

Date: 03-01-90

Title: Public Notice of Availability of Information  
Author: Peter Di Pasca, Roy F. Weston, Inc. / TAT Region 2  
Recipient: New Jersey Star-Ledger  
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Document #: TBC 5.1.0010

Date: None

Title: EPA Regional Guidance Documents  
Author: Douglas Kodama, USEPA Response and Prevention Branch  
Recipient: File  
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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION II  
EDISON, NEW JERSEY 08837

Administrative Records in Local Repositories

The "Administrative Record" is the collection of documents which form the basis for the selection of a response action at a Superfund site. Under Section 113(k) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended by the Superfund Amendments and Reauthorization Act (SARA), EPA is required to establish an administrative record for every Superfund response action and to make a copy of the administrative record available at or near the site.

The administrative record file must be reasonably available for public review during normal business hours. The record file should be treated as a non-circulating reference document. This will allow the public greater access to the volumes and also minimize the risk of loss or damage. Individuals may photocopy any documents contained in the record file, according to the photocopying procedures at the local repository.

The documents in the administrative record file may become damaged or lost during use. If this occurs, the local repository manager should contact the EPA Regional Office for replacements. Periodically, EPA may send supplemental volumes and indexes directly to the local repository. These supplements should be placed with the initial record file.

The administrative record file will be maintained at the local repository until further notice. Questions regarding the maintenance of the record file should be directed to the EPA Regional Office.

The Agency welcomes comments at any time on documents contained in the administrative record file. Please send any such comments to Mr. Richard Salkie, Associate Director, Removal Program Office, USEPA Region II, Woodbridge Avenue, Edison, NJ 08837.

For further information on the administrative record file, contact Douglas Kodama at (201) 906-6905.



**State of New Jersey**  
**DEPARTMENT OF ENVIRONMENTAL PROTECTION**  
**DIVISION OF HAZARDOUS WASTE MANAGEMENT**

Michele M. Putnam  
Deputy Director

John J. Trela, Ph.D., Director  
401 East State St.  
CN 028  
Trenton, N.J. 08625-0028  
(609)633-1408

Lance R. Miller  
Deputy Director

*Hazardous Waste Operations*

*Responsible Party Remedial Action*

**FEB 02 1989**

Stephen Luftig, Director  
Emergency and Remedial Response Division  
U.S. Environmental Protection Agency  
26 Federal Plaza  
New York, New York 10278

Dear Director Luftig:

Re: Removal Request - Tidewater Baling Corp.  
St. Charles Street  
Newark, New Jersey

The New Jersey Department of Environmental Protection hereby submits the Tidewater Baling Corp. site for CERCLA removal action consideration. The following information details the case history and supports the removal request.

Tidewater Baling Corp. located in Newark, Essex County, is involved in reclaiming and baling scrap metals for recycling. The company has been operating at its present location (Block 2487, Lot 2) since the 1950's. Materials which have been reclaimed include 55-gallon drums, transformers, construction scrap and automobile parts.

Inspections and sampling by NJDEP personnel revealed poor housekeeping practices and significant soil contamination on site. Contaminants detected in soil and pooled liquid include PCBs, heavy metals, volatile organics and petroleum hydrocarbons.

In spite of a NJDEP Directive, Tidewater Baling has not properly addressed the remediation of the site. Additionally, sampling of a portion of a recreation area located adjacent to the facility revealed that contaminants have migrated off site. Security for the area impacted by the offsite migration of contaminants remains inadequate, consequently, there is a high potential for public exposure.

This site has received preliminary approval of the USEPA Response and Prevention Branch in Edison; please advise me of your final determination. Should your staff require additional information, please have them contact Ken Kloo of the Bureau of Planning and Assessment at (609) 633-2219. Thank you again for your continued cooperation.

Very truly yours,

ORIGINAL SIGNED BY  
JOHN J. TRELA

John J. Trela, Ph.D.  
Director

KK:mz

c: Richard Salkie, USEPA

John J. Trela, Ph.D., Director  
Division of Hazardous Waste Management  
New Jersey Department of Environmental  
Protection  
401 East State Street  
CN 028  
Trenton, New Jersey 08625-0028

Re: Removal Request-Tidewater Baling  
St. Charles St.  
Newark, Essex County, New Jersey

Dear Dr. Trela:

The United States Environmental Protection Agency has received your request for a CERCLA Removal Action at the Tidewater Baling site. We are conducting a removal site evaluation to determine the site's eligibility under the NCP. The site has been referred to our enforcement program for initiation of site compliance activities.

The OSC assigned to the removal action is John Witkowski, who can be reached at (201)321-6739.

We would appreciate any available background site information to assist in preparing for the removal process.

Sincerely yours,

Stephen D. Luftig, Director  
Emergency and Remedial Response Division

2ERR-RAB	2ERR-RAB	2ERR-ADREPP	2ERR-DD	2ERR
WITKOWSKI	ZACHOS	SALKIE	CALLAHAN	LUFTIG

Enforcement Action - Tidewater Baling  
Newark, Essex County, New Jersey

Richard C. Salkie, Associate Director for  
Removal and Emergency Preparedness Programs

George Pavlou, Associate Director for  
Enforcement Programs

The New Jersey Department of Environmental Protection (NJDEP) has requested that we make an assessment to determine if a removal action is warranted at the Tidewater Baling Site, St. Charles St., Newark, New Jersey. The facility was engaged in, and does, recycling of metals. The NJDEP has documented releases of hazardous wastes into the environment, putting at risk people who use a neighboring recreational area. The NJDEP has also issued administrative orders against the facility to cease the releases and remediate the past contamination. To date the facility has not complied with these orders.

The initial assessment of this site indicates that it is removal eligible, and as such, I request that an individual be assigned to initiate enforcement action against the facility. Because of the history of this site and its location, I believe we should consider use of the new expedited process of issuing a notice and order to the facility.

The OSC assigned to this site is John Witkowski, who can be reached at 8-340-6739.

cc: S. Luftig, 2ERR  
D. Karlen, 20RC-SUP

2ERR-RAB  
WITKOWSKI

2ERR-RAB  
ZACHOS

2ERR-ADREPP  
SALKIE



# Newark

Sharpe James  
Mayor

---

Department of Engineering

920 Broad Street,  
Newark, New Jersey 07102  
(201) 733-8520

Alvin L. Zach P.E., L.S.  
Director

May 19, 1989

John Witkowski  
U.S.E.P.A. Region II  
Woodbridge Avenue  
Edison, N.J. 08837

Dear Mr. Witkowski:

I would like to advise you that the City of Newark has reviewed your Notice of a release or threatened release at the Ironbound Stadium.

Please be advised that the City of Newark believes that Tidewater Baling and any other potentially responsible parties should be making the effort to abate the situation.

I would like to thank you for addressing this issue at the Ironbound Stadium and I have no objection to the U.S.E.P.A. taking remedial actions as soon as possible.

Very truly yours,



Alvin L. Zach, P.E., L.S., Director  
Department of Engineering

ALZ:PB:cmk

cc: Sharpe James, Mayor  
Richard Monteilh, Business Administrator

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

NOTICE TO RESPONSIBLE PARTY UNDER THE COMPREHENSIVE ENVIRONMENTAL RESPONSE,  
COMPENSATION AND LIABILITY ACT OF 1980

AS AMENDED BY SARA, 1986

DATE OF ISSUANCE: <b>MAY 19, 1989</b>	NAME & TITLE OF NOTICE RECIPIENT: <b>Mr. Arturo Lopez Director of General Services cc Al ZACH Director of Engineering</b>
ADDRESSEE: <b>Mr. Arturo Lopez for City of Newark 920 Broad Street Newark, N.J. 07102</b>	NAME OF RESPONSIBLE PARTY: <b>City of Newark, N.J.</b>

The United States Environmental Protection Agency (EPA) hereby notifies you that you may be liable under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. §9601 et seq., (CERCLA) for the release and/or threatened release of pollutants, contaminants and/or hazardous substances as defined by CERCLA.

The release and/or threatened release noticed herein, has occurred on

(Date) ongoing, is located at Ironbound Recreational Center St. Charles Street Newark N.J.

and consists of (Description of Incident) PCB's and heavy metals (As, Pb, Zn, Cr, Cd) in the soil and an oily substance

The EPA hereby requests that by COB 22 May 1989 you report to the EPA, Region II, at the address and telephone number indicated below, those removal activities, in conformance with 42 U.S.C. §9601(23), which you have performed and/or those removal activities which you plan to perform immediately, to prevent, correct, clean up, minimize or mitigate the above-described release and/or threatened release. Minimum requirement is to prevent access to the scoreboard area, mitigate the oily substance and provide a schedule for the clean up of the area.

You are hereby notified that upon your failure to perform immediate and proper removal activities with regard to the above-described release and/or threatened release, EPA, pursuant to 42 U.S.C. §9604, may perform such removal activities, and EPA will hold you liable for all costs of removal and for damages for injury to, destruction of, or loss of natural resources, including the reasonable costs of assessing such injury, destruction, or loss, if you are determined to be a responsible party.

If you deny responsibility for the above-described release and/or threatened release, you are requested to immediately advise EPA at the address and telephone number indicated below of the specific basis for your denial of responsibility.

FOR THE REGIONAL ADMINISTRATOR EPA REGION II  NAME: <b>Eugene Domniach</b>  TITLE: <b>On Scene Coordinator</b> <b>Eugene Domniach</b>	EPA ADDRESS AND TELEPHONE NUMBER:  U.S. EPA, Region II Emergency Response Branch Woodbridge Avenue Edison, New Jersey 08837 (201) 548-8730 (24-hour Hotline) (201) 321-6657 (Business Hours)
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TIDEWATER BALING CORPORATION  
St. Charles Street  
Newark, Essex County  
EPA ID# None

Tidewater Baling Corporation, located on St. Charles Street in Newark is involved in reclaiming and baling scrap metals for recycling. The company has been located at this site since 1945 and the property was used for similar purposes since the 1950s.

Various metal materials are reclaimed and baled included 55 gallon drums, transformers, construction scrap and automobile parts.

On-site inspections have revealed poor housekeeping practices throughout the site. Scrap metal is piled throughout the yard and into adjacent property. Soil contamination is extensive throughout the site, especially in the area around the baler building. Hydraulic oil from the baler and the oil-water separator has been known to leak and spill on Tidewater Baler property. Runoff during heavy rains has caused this material to contaminate adjacent properties. Analysis of the contaminated soil and liquid has revealed the presence of PCB's, heavy metals and volatile organic materials as well as oily wastes.

~~The site is located next to a recreational area (Ironbound Stadium) and residential areas.~~ The lack of proper security measures leaves the site easily accessible and gives a high potential for population exposure.

Workers at the site are not properly protected and could be exposed to hazardous substances. In 1979 an employee at the site was killed in an explosion in the baler building. The cause of the explosion is unknown.

The company has been cited on numerous occasions for environmental and public safety violations by the city of Newark and NJDEP. An Administrative Consent Order was issued to the company on September 16, 1986 (Attachment C).

Removal of contaminated soil and liquid has started, but because of the great extent of contamination and lack of cooperation on the company's part, a high priority for action is recommended.

Immediate consideration must be given to this site because of the danger present to the population and the environment.

HRS. 24

Submitted by:

Robert Beretsky  
HSMS IV

## U.S. ENVIRONMENTAL PROTECTION AGENCY

POLLUTION REPORT

DATE: August 18, 1989

Region II  
Response and Prevention Branch  
Edison, New Jersey 08837

TO: S. Luftig, EPA  
R. Salkie, EPA  
D. Karlin, EPA  
M. Randol, EPA  
G. Pavlou, EPA  
G. Zachos, EPA  
J. Trela, NJDEP  
L. Grayson, NJDEP  
D. Beeman, NJDEP  
A. Zach, Newark Eng.  
ERD, Washington  
(E-Mail)  
TAT

(201) 548-8730 - Commercial and FTS  
24 Hour Emergency

POLREP NO.: One (1)  
INCIDENT NAME: Tidewater Baling  
SITE NO.: 4N  
POLLUTANT: PCB and Heavy Metal Contaminated Runoff  
CLASSIFICATION: Major  
SOURCE: Scrap Metal Baling Facility  
LOCATION: Newark, Essex County, New Jersey  
AMOUNT: N/A  
WATER BODY: Passaic River

1. SITUATION:

A. The Ironbound Recreational Center (IRC) is referred to as the Tidewater Baling site due to its proximity to the Tidewater Baling Corporation (TBC), a scrap metal baling facility adjacent to the IRC in the Ironbound section of Newark. Ironbound is an urban industrial neighborhood inhabited by several thousand people.

B. Uncontrolled runoff from the TBC flows along a Conrail spur and discharges into a low-lying marsh area near the scoreboard at the northern end of IRC's property. This area often overflows and enters a storm sewer (identified by the Newark Department of Engineering as a possible dry well) on the IRC property. Sampling by NJDEP and EPA has confirmed the scoreboard area is contaminated with PCBs and heavy metals which can be linked to the TBC and possibly Conrail.

C. In response to a City of Newark directive to remedy TBC's drainage problems, the owner has constructed several unlined pits to collect rainwater and placed sorbent pads along the flow path of the runoff.

D. Fencing and warning signs installed by the NJDEP and the City of Newark to isolate the scoreboard area have been breeched and the latter have been removed.

E. The recreation center, built in 1968, is situated on property formerly owned by the Celanese Corporation. Celanese donated the land to the City of Newark to be developed for recreational use. It is suspected that many of the materials from the former facility, including hazardous chemicals, were buried on-site. Soil and groundwater contamination from phenol and phenol compounds was discovered during excavation for a swimming pool in the southeast corner of the site.

2. ACTION TAKEN:

A. The scoreboard area was referred to EPA for CERCLA Removal Action on February 2, 1989 to restrict access and lessen the threat of contact with the contaminated soil.

B. On May 18, 1989, members of EPA and the Technical Assistance Team (TAT) performed a preliminary site assessment. The TBC facility as well as the marsh area and the IRC were inspected. TBC's poor housekeeping practices were confirmed by the widespread evidence of oil-contaminated soil. During the assessment, ten soil, two aqueous, and three oil samples were collected from randomly chosen locations on TBC's and IRC's properties. One of the oil samples was taken directly from TBC's hydraulic baler, and another sample from an abandoned rail car on TBC's property. This rail car was found to contain a 5 inch layer of oil on top of an aqueous layer. The third oil sample was taken from a storm sewer located on the recreation center's property. Runoff from the TBC facility is believed to enter this collection point during heavy rainfall.

C. Analytical results received on May 22, 1989 of samples collected during the site assessment revealed significant soil contamination of varying degrees throughout the site. The presence of PCBs (specifically, Aroclor 1248 and 1254) and heavy metals (such as arsenic, cadmium, chromium, and lead) were detected in the samples. Analysis of the two aqueous samples did not disclose any major contamination, but the oil collected from the baler and abandoned rail car was found to have elevated levels of Aroclor as well as cadmium, chromium, and lead. Analysis of the oil from the storm sewer did not reveal any contamination, so it is assumed that this oil originated from the recreation center itself and not via runoff from TBC.

D. An Expedited Action Memorandum requesting \$100,000, of which \$50,000 was for mitigation contracting, was signed on July 20, 1989.

E. On July 28, 1989, EPA, TAT, and ERCS met on-site to discuss the proposed site work. This work will include construction of a 6 foot high fence around the exclusion zone, complete with barbed wire and a gate. All trees and brush located on the fence line will be removed. ERCS will also remove the top layer of soil along the southern fence line and use the soil to build a small earthen dam on the western side of the site. This dam will prevent runoff from migrating to nearby playing fields. Any soil removed from the fence line will be replaced with clean soil or sand.

F. TAT returned to the IRC on August 1, 1989 to obtain accurate site measurements that were used to solicit bids for the fence construction. TAT also measured the sections of fence presently on-site that will be repaired by the ERCS subcontractor.

G. TAT prepared Site Safety and Community Relations Plans as directed by the EPA OSC.

H. ERCS mobilized to the site on August 16, 1989 to clear the trees and brush from the perimeter of the exclusion zone. The three-man ERCS crew used a chain saw and a "weed wacker" to perform the work. A backhoe was also mobilized to level the soil along the southern edge of the exclusion zone. After the brush was cleared, the backhoe scraped a few inches of soil from the fence line. This soil was used to construct the earthen dam on the site's western border. The soil used to build the dam was replaced with clean sand which was stockpiled at the southern end of IRC's property. EPA obtained permission from the Newark Department of Engineering to use this sand for site activities. TAT photodocumented all work performed on-site.

Five fence contractors were also present to survey the site and to prepare bids for the fence construction.

3. FUTURE PLANS AND RECOMMENDATIONS:

A. The fence contractor will mobilize to erect a new fence and repair the existing fence around the exclusion zone as specified by EPA.

B. ERCS will place warning signs in three languages behind the fence in the exclusion zone.

4. FINANCIAL STATUS:

A. Total Project Ceiling Authorized as of 8/18/89	\$100,000
B. Total Funds Authorized for Mitigation Contracting as of 8/18/89	\$ 50,000
C. Expenditures for Mitigation Contracts	
1.a. Total amount obligated (DCN# KE 3037) as of 8/18/89	\$ 50,000
1.b. Estimated Expenditures as of 8/18/89	\$ 4,955
1.c. Balance Remaining	\$ 45,045
D. Unobligated Balance Remaining	\$ 0
E. Estimate of Total Expenditures to Date for all Mitigation Contracts	\$ 4,955
F. Other Extramural Costs	
1.a. TAT Salary/Travel as of 8/18/89	\$ 5,332
G. Intramural Removal Costs	
1.a. EPA Salary/Travel as of 8/18/89	\$ 2,450
H. Total Expenditures	\$ 12,737
I. Percentage of Total Project Ceiling	12.7%

FURTHER  
POLREPS  
FINAL POLREP \_\_\_\_\_ FORTHCOMING  X  SUBMITTED BY \_\_\_\_\_  
Eugene Dominach, OSC  
Removal Action Branch

DATE OF RELEASE: \_\_\_\_\_

NOTICE TO RESPONSIBLE PARTY UNDER THE COMPREHENSIVE ENVIRONMENTAL  
 COMPENSATION AND LIABILITY ACT OF 1980

TBC 1.3.0010

AS AMENDED BY SARA, 1986

DATE OF ISSUANCE: <i>MAY 19, 1989</i>	NAME & TITLE OF NOTICE RECIPIENT: <i>MEYER SHAPIRO</i> <i>PRESIDENT</i>
ADDRESSEE: <i>Tidewater Baling</i> <i>26 St. Charles St</i> <i>Newark N.J. 07102</i>	NAME OF RESPONSIBLE PARTY: <i>Tidewater Baling, et al.</i>

The United States Environmental Protection Agency (EPA) hereby notifies you that you may be liable under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. §9601 et seq., (CERCLA) for the release and/or threatened release of pollutants, contaminants and/or hazardous substances as defined by CERCLA.

The release and/or threatened release noticed herein, has occurred on

(Date) *on going*, is located at *Troubound Recreational Center St Charles Street Newark NJ*

and consists of (Description of Incident) *PCB's and heavy metals (As, Pb, Zn, Cr, Cd) in the soil and an oily substance*

The EPA hereby requests that by *COB 22 May 1989* you report to the EPA, Region II, at the address and telephone number indicated below, those removal activities, in conformance with 42 U.S.C. §9601(23), which you have performed and/or those removal activities which you plan to perform immediately, to prevent, correct, clean up, minimize or mitigate the above-described release and/or threatened release. *the minimum initial requirement is to prevent access to the marshland marshy area, mitigate the oily substance and provide a barrier for the total cleanup of the site*

You are hereby notified that upon your failure to perform immediate and proper removal activities with regard to the above-described release and/or threatened release, EPA, pursuant to 42 U.S.C. §9604, may perform such removal activities, and EPA will hold you liable for all costs of removal and for damages for injury to, destruction of, or loss of natural resources, including the reasonable costs of assessing such injury, destruction, or loss, if you are determined to be a responsible party.

If you deny responsibility for the above-described release and/or threatened release, you are requested to immediately advise EPA at the address and telephone number indicated below of the specific basis for your denial of responsibility.

FOR THE REGIONAL ADMINISTRATOR EPA REGION II  NAME: <i>Eugene Dominach</i>  TITLE: <i>on scene coordinator</i> <i>Eugene Dominach</i>	EPA ADDRESS AND TELEPHONE NUMBER:  U.S. EPA, Region II Emergency Response Branch Woodbridge Avenue Edison, New Jersey 08837 (201) 548-8730 (24-hour Hotline) (201) 321-6657 (Business Hours)
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NOTICE TO RESPONSIBLE PARTY UNDER THE COMPREHENSIVE ENVIRONMENTAL  
COMPENSATION AND LIABILITY ACT OF 1980

TBC 1.3.0020

AS AMENDED BY SARA, 1986

DATE OF ISSUANCE: <u>May 19, 1989</u>	NAME & TITLE OF NOTICE RECIPIENT: <u>Mr. Arturo Lopez</u> <u>Director of General Services</u> <u>cc Al ZACH Director of Engineering</u>
ADDRESSEE: <u>Mr. Arturo Lopez for</u> <u>City of Newark</u> <u>920 Broad Street</u> <u>Newark, N.J. 07102</u>	NAME OF RESPONSIBLE PARTY: <u>City of Newark, N.J.</u>

The United States Environmental Protection Agency (EPA) hereby notifies you that you may be liable under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. §9601 et seq., (CERCLA) for the release and/or threatened release of pollutants, contaminants and/or hazardous substances as defined by CERCLA.


The release and/or threatened release noticed herein, has occurred on  
(Date) ongoing, is located at Ironbound Recreational  
Center St. Charles Street Newark N.J.  
and consists of (Description of Incident) PCB's and heavy metals  
As, Pb, Zn, Cr, Cd) in the soil and an oily substance

The EPA hereby requests that by COB 22 May 1989 you report to the EPA, Region II, at the address and telephone number indicated below, those removal activities, in conformance with 42 U.S.C. §9601(23), which you have performed and/or those removal activities which you plan to perform immediately, to prevent, correct, clean up, minimize or mitigate the above-described release and/or threatened release. The minimum requirement is to prevent access to the scoreboard machinery area, mitigate the oily substance and provide a schedule for the total clean up of site.

You are hereby notified that upon your failure to perform immediate and proper removal activities with regard to the above-described release and/or threatened release, EPA, pursuant to 42 U.S.C. §9604, may perform such removal activities, and EPA will hold you liable for all costs of removal and for damages for injury to, destruction of, or loss of natural resources, including the reasonable costs of assessing such injury, destruction, or loss, if you are determined to be a responsible party.

If you deny responsibility for the above-described release and/or threatened release, you are requested to immediately advise EPA at the address and telephone number indicated below of the specific basis for your denial of responsibility.

FOR THE REGIONAL ADMINISTRATOR EPA REGION II  NAME: <u>Eugene Dominiach</u>  TITLE: <u>On Scene Coordinator</u> <u>Eugene Dominiach</u>	EPA ADDRESS AND TELEPHONE NUMBER:  U.S. EPA, Region II Emergency Response Branch Woodbridge Avenue Edison, New Jersey 08837 (201) 548-8730 (24-hour Hotline) (201) 321-6657 (Business Hours)
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 <b>POTENTIAL HAZARDOUS WASTE SITE PRELIMINARY ASSESSMENT PART 1 - SITE INFORMATION AND ASSESSMENT</b>		<b>I. IDENTIFICATION</b> 01 STATE 02 SITE NUMBER	
<b>II. SITE NAME AND LOCATION</b>			
01 SITE NAME (Name, address, or descriptive name of site) Tidewater Baling Corp.		02 STREET, ROUTE NO., OR SPECIFIC LOCATION IDENTIFIER Saint Charles St.	
03 CITY Newark	04 STATE NJ	05 ZIP CODE	06 COUNTY Essex
07 COUNTRY CODE	08 CONG DIST		
09 COORDINATES LATITUDE 40° 43' 42"		LONGITUDE 74° 08' 15"	
10 DIRECTIONS TO SITE (Starting from nearest public road) Take the NJ turnpike N to exit 15E. Go towards Raymond Blvd. and make a left onto Somme St. to end of Somme and go left onto Ferry St. make a right onto Magazine St. and a left onto George St. St. Charles Ave. is at the end of George St.			
<b>III. RESPONSIBLE PARTIES</b>			
01 OWNER (if known) Tidewater Baling (Meyer Shapiro)		02 STREET (business, mailing, residential) Saint Charles St.	
03 CITY Newark	04 STATE NJ	05 ZIP CODE	06 TELEPHONE NUMBER ( )
07 OPERATOR (if known and different from owner)		08 STREET (business, mailing, residential)	
09 CITY	10 STATE	11 ZIP CODE	12 TELEPHONE NUMBER ( )
13 TYPE OF OWNERSHIP (Check one) <input checked="" type="checkbox"/> A. PRIVATE <input type="checkbox"/> B. FEDERAL: _____ (Agency name) <input type="checkbox"/> C. STATE <input type="checkbox"/> D. COUNTY <input type="checkbox"/> E. MUNICIPAL <input type="checkbox"/> F. OTHER: _____ (Specify) <input type="checkbox"/> G. UNKNOWN			
14 ACTION OPERATOR NOTIFICATION ON FILE (Check one) <input type="checkbox"/> A. RCRA 3001 DATE RECEIVED _____ MONTH DAY YEAR <input type="checkbox"/> B. UNCONTROLLED WASTE SITE (RCRA 102(c)) DATE RECEIVED _____ MONTH DAY YEAR <input type="checkbox"/> C. NONE			
<b>IV. CHARACTERIZATION OF POTENTIAL HAZARD</b>			
01 ON-SITE INSPECTION <input checked="" type="checkbox"/> YES DATE 10 / 3 / 86 <input type="checkbox"/> NO MONTH DAY YEAR Numerous		02 BY (Check all that apply) <input checked="" type="checkbox"/> A. EPA <input type="checkbox"/> B. EPA CONTRACTOR <input checked="" type="checkbox"/> C. STATE <input checked="" type="checkbox"/> D. OTHER CONTRACTOR <input type="checkbox"/> E. LOCAL HEALTH OFFICIAL <input type="checkbox"/> F. OTHER: _____ (Specify) CONTRACTOR NAME(S): _____	
03 SITE STATUS (Check one) <input checked="" type="checkbox"/> A. ACTIVE <input type="checkbox"/> B. INACTIVE <input type="checkbox"/> C. UNKNOWN		04 YEARS OF OPERATION 1930's   present BEGINNING YEAR    ENDING YEAR <input type="checkbox"/> UNKNOWN	
05 DESCRIPTION OF SUBSTANCES POSSIBLY PRESENT, KNOWN, OR ALLEGED Analysis of contaminated soil and liquid from around the Tidewater Baler site has revealed the presence of PCB's, heavy metals and organics.			
06 DESCRIPTION OF POTENTIAL HAZARD TO ENVIRONMENT AND/OR POPULATION The lack of security measures at the site and the proximity of the site to residential and recreational areas leads to potential hazardous conditions.			
<b>V. PRIORITY ASSESSMENT</b>			
01 PRIORITY FOR INSPECTION (Check one) (If high or medium is checked, complete Part 2 - Waste information and Part 3 - Description of hazardous conditions and incidents) <input checked="" type="checkbox"/> A. HIGH (Inspection required immediately) <input type="checkbox"/> B. MEDIUM (Inspection required) <input type="checkbox"/> C. LOW (Inspection on time schedule basis) <input type="checkbox"/> D. NONE (No further action needed - complete current disposition form)			
<b>VI. INFORMATION AVAILABLE FROM</b>			
01 CONTACT Dave Beeman		02 OF (Agency/Organization) NJDEP/HWM/Metro Field Office	
03 TELEPHONE NUMBER (201) 669-3960			
04 PERSON RESPONSIBLE FOR ASSESSMENT Robert Beretsky		05 AGENCY NJDEP	06 ORGANIZATION HWM/BSA
07 TELEPHONE NUMBER 609 633-2215		08 DATE 10 / 15 / 86 MONTH DAY YEAR	



POTENTIAL HAZARDOUS WASTE SITE  
PRELIMINARY ASSESSMENT  
PART 2 - WASTE INFORMATION

I. IDENTIFICATION

01 STATE 02 SITE NUMBER

II. WASTE STATES, QUANTITIES, AND CHARACTERISTICS

01 PHYSICAL STATES (Check all that apply)

- ☐ A SOLID  
☐ B POWDER, FINES  
☐ C SLUDGE  
☒ D OTHER (Specify) \_\_\_\_\_  
☒ E SLURRY  
☒ F LIQUID  
☒ G GAS

02 WASTE QUANTITY AT SITE

(Measure in whole quantities  
Must be measurable)

TONS \_\_\_\_\_

CUBIC YARDS \_\_\_\_\_

NO OF DRUMS \_\_\_\_\_

03 WASTE CHARACTERISTICS (Check all that apply)

- ☒ A TOXIC  
☐ B CORROSIVE  
☐ C RADIOACTIVE  
☒ D PERSISTENT  
☐ E SOLUBLE  
☐ F INFECTIOUS  
☐ G FLAMMABLE  
☐ H IGNITABLE  
☐ I HIGHLY VOLATILE  
☐ J EXPLOSIVE  
☐ K REACTIVE  
☐ L INCOMPATIBLE  
☐ M NOT APPLICABLE

III. WASTE TYPE

CATEGORY	SUBSTANCE NAME	01 GROSS AMOUNT	02 UNIT OF MEASURE	03 COMMENTS
SLU	SLUDGE			
OLW	OILY WASTE	unknown		
SOL	SOLVENTS			
PSO	PESTICIDES			
OCC	OTHER ORGANIC CHEMICALS			
IOC	INORGANIC CHEMICALS			
ACD	ACIDS			
BAS	BASES			
MES	HEAVY METALS	unknown		

IV. HAZARDOUS SUBSTANCES (See Appendix for HHS Inventory and CAS Numbers)

01 CATEGORY	02 SUBSTANCE NAME	03 CAS NUMBER	04 STORAGE/ DISPOSAL METHOD	05 CONCENTRATION	06 MEASURE OF CONCENTRATION
OCC	PCB 1254	11097-69-1	dumped on soil	87	ppm
OCC	PCB 1248	1336-36-3	"	190	ppm
OLW	Oily Waste	999	"		
SOL	Methylene Chloride	75-09-2	"	1.4	ppm
MES	Arsenic	7440-38-2	"	26	ppm
MES	Cadmium	7440-43-9	"	49	ppm
MES	Chromium	7440-47-3	"	230	ppm
MES	Lead	7439-92-1	"	4200	ppm
MES	Zinc	7440-66-6	"	1400	ppm

V. FEEDSTOCKS (See Appendix for CAS Numbers)

CATEGORY	01 FEEDSTOCK NAME	02 CAS NUMBER	CATEGORY	01 FEEDSTOCK NAME	02 CAS NUMBER
FDS			FDS		
FDS			FDS		
FDS			FDS		
FDS			FDS		

VI. SOURCES OF INFORMATION (See Appendix for HHS Inventory and CAS Numbers)

Att. A-NJDEP/ Hazardous Waste Management / Metro Field Office



POTENTIAL HAZARDOUS WASTE SITE  
PRELIMINARY ASSESSMENT

PART 3 - DESCRIPTION OF HAZARDOUS CONDITIONS AND INCIDENTS

I. IDENTIFICATION

01 STATE 02 SITE NUMBER

II. HAZARDOUS CONDITIONS AND INCIDENTS

01 ☒ A. GROUNDWATER CONTAMINATION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

The potential for groundwater contamination exists because of the gross contamination of soil in the area around Tidewater Baling.

(Att. A, B, and C)

01 ☒ B. SURFACE WATER CONTAMINATION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

The proximity of the site to the Passaic River leads to potential contamination of the river by Tidewater Baling.

(Att. A, B, and Quad map.)

01 ☒ C. CONTAMINATION OF AIR

02 ☒ OBSERVED (DATE: \_\_\_\_\_)

☐ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

A chemical odor was observed emanating from around the site and from areas of pooled liquid possibly spilled from the company.

(Att. C)

01 ☒ D. FIRE/EXPLOSIVE CONDITIONS

02 ☒ OBSERVED (DATE: 6/7/79)

☐ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

An explosion in the boiler area of the baler killed an employee at the site. The cause of the explosion is unknown.

(Att. D)

01 ☒ E. ACCESS TO SITE

02 ☒ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

A potential for employees and the general public to come into contact with hazardous substances exists because of the poor housekeeping and inadequate security at the site. The proximity of the site to recreational and residential areas is also cause for concern.

(Att. C)

01 ☒ F. CONTAMINATION OF SOIL

02 ☒ OBSERVED (DATE: numerous)

☐ POTENTIAL

☐ ALLEGED

03 AREA POTENTIALLY AFFECTED: (AC106)

04 NARRATIVE DESCRIPTION

Contaminated soil has been observed on numerous occasions because of spillage of oil and chemicals at the site.

(Att. C)

01 ☐ G. DRINKING WATER CONTAMINATION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☐ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

No potable sources in the area.

01 ☒ H. WORKER EXPOSURE/INJURY

02 ☒ OBSERVED (DATE: numerous)

☐ POTENTIAL

☐ ALLEGED

03 WORKERS POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

An explosion in the boiler area killed an employee at the site. The cause of the explosion is unknown.

(Att. D)

01 ☒ I. POPULATION EXPOSURE/INJURY

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

Because of the lack of security measures and the extremely poor housekeeping practices at the site, a high potential for population exposure exists. The proximity of the site to recreational and residential areas combined with the substances present (PCB, heavy metals) leads to immediate danger in the area.

(Att. A, C)



POTENTIAL HAZARDOUS WASTE SITE  
PRELIMINARY ASSESSMENT

PART 3 - DESCRIPTION OF HAZARDOUS CONDITIONS AND INCIDENTS

I. IDENTIFICATION

01 STATE 02 SITE NUMBER

II. HAZARDOUS CONDITIONS AND INCIDENTS (Continued)

01 ☒ J. DAMAGE TO FLORA  
04 NARRATIVE DESCRIPTION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

Vegetation in the area of the site could be potentially contaminated by substances released from Tidewater Baler.

(Att. C)

01 ☐ K. DAMAGE TO FAUNA

04 NARRATIVE DESCRIPTION (INCLUDE NUMBER OF SPECIES)

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☐ POTENTIAL

☐ ALLEGED

01 ☐ L. CONTAMINATION OF FOOD CHAIN  
04 NARRATIVE DESCRIPTION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☐ POTENTIAL

☐ ALLEGED

01 ☒ M. UNSTABLE CONTAINMENT OF WASTES

(SPILLS, LEAKS, FLOODING, SEWERS, RAILROADS, CRACKS)

02 ☒ OBSERVED (DATE: numerous)

☐ POTENTIAL

☐ ALLEGED

03 POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

04 NARRATIVE DESCRIPTION

Releases of hazardous substances because of spills or leaks has occurred on numerous occasions at the site.

(Att. C)

01 ☒ N. DAMAGE TO OFFSITE PROPERTY

04 NARRATIVE DESCRIPTION

02 ☒ OBSERVED (DATE: numerous)

☐ POTENTIAL

☐ ALLEGED

Property around Ironbound Stadium has been damaged because of releases of substances by Tidewater Baler.

(Att. A, B, C and E)

01 ☒ O. CONTAMINATION OF SEWERS, STORM DRAINS, WWTPs  
04 NARRATIVE DESCRIPTION

02 ☐ OBSERVED (DATE: \_\_\_\_\_)

☒ POTENTIAL

☐ ALLEGED

Releases of hazardous substances from the site drain to the Newark sewage system and then to the municipal treatment plant and could potentially damage these systems.

01 ☒ P. ILLEGAL UNAUTHORIZED DUMPING

04 NARRATIVE DESCRIPTION

02 ☒ OBSERVED (DATE: numerous)

☐ POTENTIAL

☐ ALLEGED

Uncontrolled and unpermitted releases of chemicals from the Tidewater Baler site have lead to many citations and violation actions against the company

(Att. C)

05 DESCRIPTION OF ANY OTHER KNOWN, POTENTIAL, OR ALLEGED HAZARDS

III. TOTAL POPULATION POTENTIALLY AFFECTED: \_\_\_\_\_

IV. COMMENTS

V. SOURCES OF INFORMATION (Cite specific references to E.P.A. data files, laboratory reports)

Att. A-E-NJDEP. Division Hazardous Waste Management / Metro Field Office

TAT-02-F-05302

PROJECT SAMPLING PLAN  
TIDEWATER BALING SITE  
ST. CHARLES AVENUE  
NEWARK, ESSEX COUNTY, NEW JERSEY

MAY 1989

Prepared By:  
Peter Di Pasca  
Julian Hill  
Region II Technical Assistance Team  
Roy F. Weston/SPER Division  
Edison, New Jersey 08837

Prepared For:  
Eugene Dominach  
Response and Prevention Branch  
U.S. EPA, Region II  
Edison, New Jersey 08837

SAMPLING PLAN  
TIDEWATER BALING SITE

1. PROJECT NAME: Tidewater Baling Site  
26 St. Charles Avenue  
Newark, Essex County, New Jersey
2. PROJECT REQUESTED BY: Eugene Dominach, On-Scene Coordinator  
Response and Prevention Branch, USEPA
3. DATE REQUESTED: May 17, 1989
4. DATE OF PROJECT INITIATION: May 18, 1989
5. PROJECT OFFICER: Don Graham, TAT/II
6. QUALITY ASSURANCE OFFICER: Anibal Diaz, TAT/II
7. PROJECT DESCRIPTION:

A. OBJECTIVE AND SCOPE:

The objective of this sampling project is to identify which areas of the Tidewater Baling Site are contaminated and identify the potentially hazardous substances present.

The scope of this project entails collecting ten soil samples and two aqueous samples from randomly-chosen points on the site and the adjacent scrap metal facility; and one liquid sample each from the compressor, abandoned rail car, and storm sewer. All fifteen samples are to be analyzed for metals, phenols, poly-chlorinated biphenyls (PCBs), and total petroleum hydrocarbons (TPHC). The sampling results will be used to determine if the site warrants a removal action.

B. DATA USAGE:

The data generated in this sampling and analysis project will be used to:

- i. Determine the hazardous properties of the substances that may be present in the soil;
- ii. Determine whether these substances pose a threat to human health and the environment;
- iii. Determine the best method for disposal of the hazardous material (if necessary).

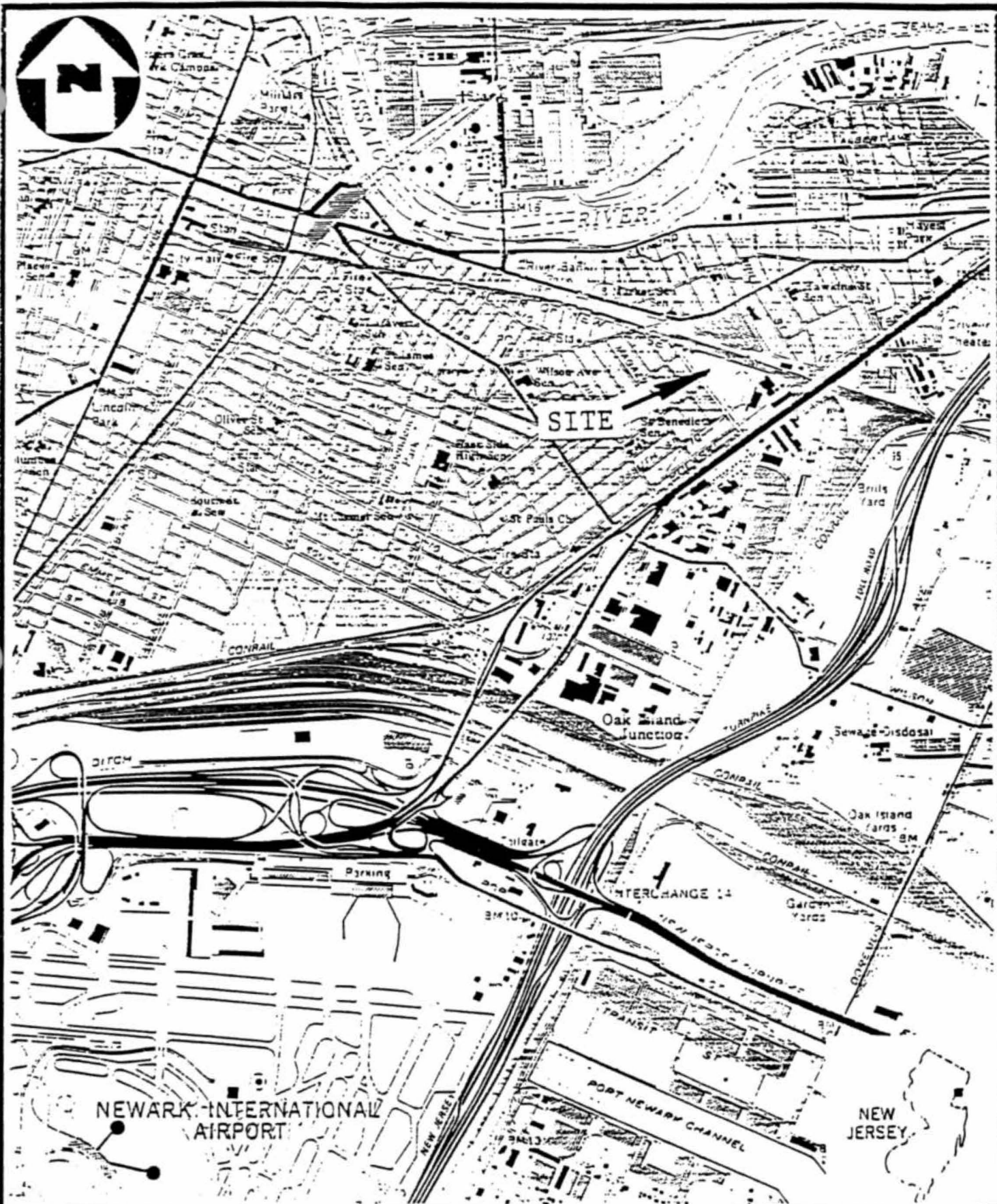
C. BACKGROUND AND HISTORY:

The Tidewater Baling Site has been so named due to the proximity of the Tidewater Baling Corporation, which operates a scrap metal baling facility adjacent to the site. The site is located in an urban industrial neighborhood inhabited by several thousand people (see figure 1). The site is roughly a 15 acre area encompassing the Ironbound Recreational Facility and the adjacent low-lying marsh area bordered by Tidewater Baling and a Conrail spur (see figure 2). The recreation facility, built in 1968, is situated on property previously owned by the Celanese Corporation. Celanese donated the land to the City of Newark to be developed for recreational use. It is suspected that many of the materials from the former facility, including hazardous chemicals, were buried on-site. Evidence was unearthed when the city found buried drums during excavations for a swimming pool in the south east corner of the site.

The low-lying marsh area at the northern boundary of the recreational facility receives the uncontrolled runoff from the Conrail and the Tidewater Baling properties. As a result, this area has elevated levels of heavy metals and PCBs which can be linked to the Tidewater facility and possibly Conrail. Sampling by NJDEP and EPA have shown PCB, heavy metal, petroleum hydrocarbon, and volatile organic contamination in the soil and pooled liquid on the Tidewater property. The most significant levels of contamination were found within the Tidewater facility and those adjacent areas which receive the uncontrolled drainage from the facility.

Despite a NJDEP directive to properly remediate the Tidewater facility, the owners have only dug unlined collection pits on-site and placed sorbent pads along the fence between Conrail and the marsh. Recent inspections by EPA personnel revealed continued runoff from Tidewater to the marsh.





**WESTON**

SPILL PREVENTION &  
EMERGENCY RESPONSE

EPA PM

E. DOMINACH

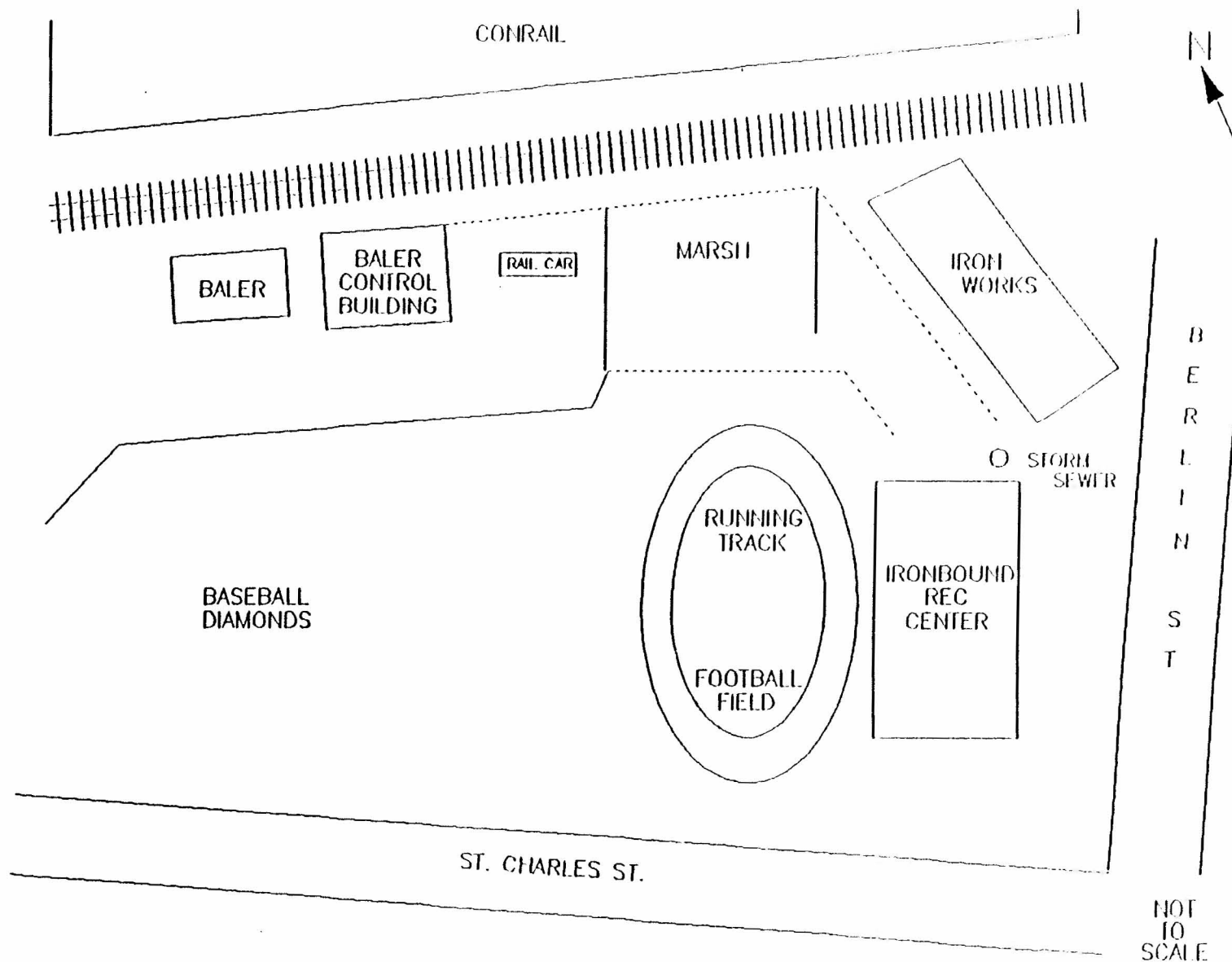
FIGURE 1  
LOCATION MAP

In Association with ICF Technology Inc., C.C. Johnson &  
Malhotra, P.C., Resource Applications, Inc. and  
R.E. Sarriera Associates

TAT PM

D. GRAHAM

TIDEWATER BALING  
NEWARK, NEW JERSEY



KEY:

— RETAINING WALL

..... CHAIN-LINK FENCE



SPILL PREVENTION &  
EMERGENCY RESPONSE DIVISION

In Association with ICF Technology Inc., C.C. Johnson & Associates, Inc., Resource Applications, Inc., Geo/Resource Consultants, Inc., and Environmental Toxicology International, Inc.

EPA PM

E. DOMINACH

TAT PM

D. GRAHAM

FIGURE 2  
SITE MAP

TIDEWATER BALING  
NEWARK, NEW JERSEY

D. PARAMETER TABLE:

<u>Parameter</u>	<u># Of Samples</u>	<u>Sample Matrix</u>	<u>Analytical Method*</u>	<u>Sample Preservation</u>	<u>Holding Time</u>	<u>Volume</u>
Metals	10	Soil	7000 & 6010	None	28 Days	8 oz
Phenols	10	Soil	9066	None	28 Days	8 oz
PCBs	10	Soil	8080	None	10 Days	Inc w/Phenol
TPHCs	10	Soil	Mod 418.1	None	28 Days	Inc w/Phenol
Metals	2	Aqueous	200 & 200.7	PH < 2	28 Days	1 L
Phenols	2	Aqueous	420.1	PH < 2	28 Days	1 L
PCBs	2	Aqueous	608	PH < 2	5 Days	1 L
TPHCs	2	Aqueous	418.1	PH < 2	28 Days	1 L
Metals	3	Liquid	7000 & 6010	None	28 Days	8 oz
Phenols	3	Liquid	9066	None	28 Days	Inc w/Metals
PCBs	3	Liquid	Mod 608	None	40 Days	Inc w/Metals
TPHCs	3	Liquid	Mod 418.1	None	28 Days	Inc w/Metals

\* = SW-846

Mod = Modified

NOTE: Analysis includes the following metals and PCBs:

Metals:	Antimony	Mercury	Zinc
	Arsenic	Lead	Barium
	Beryllium	Nickel	Cobalt
	Cadmium	Selenium	Iron
	Chromium-T	Silver	Magnesium
	Copper	Thallium	Manganese

PCBs:	AROCLOR 1016	AROCLOR 1221
	AROCLOR 1232	AROCLOR 1242
	AROCLOR 1248	AROCLOR 1254
	AROCLOR 1260	

8. PROJECT FISCAL INFORMATION:

Sampling equipment and manpower will be provided by the Technical Assistance Team (TAT) in coordination with the USEPA. All man-hours expended by TAT will be charged to TDD #02-8905-21.

9. PROJECT ORGANIZATIONS AND RESPONSIBILITY:

The following is a list of key project personnel and their corresponding responsibilities:

Eugene Dominach, USEPA      Project Director

Donald Graham, TAT/II      Overall Project Coordination  
Sampling QA/QC

Peter Di Pasca, TAT/II      Sampling Operations  
Overall QA/QC

Anibal Diaz, TAT/II      Laboratory Coordination QA/QC

10. SAMPLING PROCEDURE:

The sampling procedures for each location are as follows:

A.    Soil Sampling

The soil samples will be collected on-site from the surface at ten (10) randomly-chosen locations using disposable stainless steel trowels and placed in clean sample containers. There will be no decontamination procedure.

B.    Aqueous Sampling

The aqueous samples will be collected by dipping a clean sample container into a pool of water and transferring the contents to a second clean sample container. Since the first sample container will be discarded, there will be no decontamination procedure.

C.    Liquid Sampling

Three liquid samples will be taken using three different methods. The compressor oil will be sampled by draining the oil directly into a clean sample jar through a bleeder valve. The abandoned rail car will be sampled by drawing the liquid into a clean "turkey baster" and transferring the liquid into a clean sample container. The sewer will be sampled by the same method used for the aqueous samples. Since the "turkey baster" will be discarded, no decontamination will be used.

Sample containers have been specialty-cleaned by the EPA Sample Bottle Repository (I-Chem Research). Collected samples will be individually labelled in the field, placed in ziplock plastic bags, and stored in coolers until delivery to the laboratory. The field team will also be responsible for preparation of the proper Chain-of-Custody form before transferring the samples to the laboratory. All samples will either be shipped to the laboratory by TAT or mailed via Federal Express following the proper DOT regulations.

These sampling procedures will be adhered to where practical, but may need to be modified based upon field evaluations. Any deviations from the above methods will be noted in the final report.

11. SAMPLE CUSTODY PROCEDURES:

EPA Chain-of-Custody will be maintained throughout the sampling program as per TAT Standard Operating Procedures (SOP) on sample handling, sample container contract specifications and EPA Laboratories SOP. The Chain-of-Custody form to be used lists the following information:

- i. Sample number;
- ii. Number of sample containers;
- iii. Description of samples including specific location of sample collection;
- iv. Identity of person collecting the sample;
- v. Date and time of sample collection;
- vi. Date and time of custody transfer to laboratory (if the sample was collected by a person other than laboratory personnel);
- vii. Identity of person accepting custody (if the sample was collected by a person other than the laboratory personnel);
- viii. Identity of laboratory performing the analysis.

12. DOCUMENTATION, DATA REDUCTION AND REPORTING:

Field data will be entered into a bound notebook. Field notebooks, field data sheets, Chain-of-Custody forms, and laboratory analysis reports will be filed and stored per the TAT Document Control System.

13. QUALITY ASSURANCE AND DATA REPORTING:

QA/QC to be furnished by the contracted laboratory in performance of the analysis will (at a minimum) consist of the following measures to ensure accurate data:

1. One field blank consisting of organic-free water will be shipped to the laboratory. This blank is to be analyzed in order to ensure that no contamination has occurred.
2. Matrix spike and matrix spike duplicate analysis will also be performed on one aqueous and one soil sample. Triple volume will be collected.
3. One blind duplicate of one soil sample will be submitted to determine analytical precision. Results will be documented and submitted in the report.

All results are to be completed and a verbal report submitted by the laboratory to the TAT QC officer within four (4) days of the Validated Time of Sample Receipt (VTSR). A written report will be due six (6) days from the VTSR.

14. DATA VALIDATION:

All steps of data generation and handling will be evaluated by the Project Officer and the Quality Assurance Officer for compliance with the specified requirements.

15. SYSTEM AUDIT:

The QA/QC Officer will observe the sampling operations and review the subsequent analytical data to assure that the QA/QC project plan has been followed.

16. CORRECTIVE ACTION:

All provisions will be taken in the field and laboratory to ensure that any problems that may develop will be dealt with as quickly as possible to ensure the continuity of the sampling program. Any deviations from this sampling plan will be noted in the final report.

17. REPORTS:

Laboratory results and all requested QA/QC information will be submitted to EPA upon completion of sample analyses. Sampling reports will be issued after receipt of laboratory results.

## CHAIN OF CUSTODY RECORD

ENVIRONMENTAL PROTECTION AGENCY — REGION II  
Environmental Services Division  
EDISON, NEW JERSEY 08817

Name of Unit and Address:		USEPA-TAT 2 C/O ROY F. WESTON, INC. 1090 KING GEORGES POST RD. EDISON, NJ 08837		EPA PM- GENE DOMINACH TAT CONTACT-DILSHAD PERERA 201-225-6116		
Sample Number	Number of Containers	Description of Samples				
TIDEWATER BALING						
PA-1	1	SEWER	1x 80Z WIDE-MOUTH	OILY LIQUID	METALS, PHENOLS, PCB, TPHC	
PA-2	1	BALER	1x 80Z WIDE-MOUTH	OILY LIQUID	↓ ↓ ↓ ↓	
PA-3	1	TANK	1x 80Z WIDE-MOUTH	OILY LIQUID	↓ ↓ ↓ ↓	
SB-1	2	POND	2x 80Z WIDE-MOUTH	SOIL	METALS, PHENOLS, PCB	
SB-2	2	BACK YARD	2x 80Z WIDE-MOUTH	SOIL	↓ ↓ ↓	
SB-3	2	SIDE OF BALER	2x 80Z WIDE-MOUTH	SOIL	↓ ↓ ↓	
SB-4	2	RR TRACKS	2x 80Z WIDE-MOUTH	SOIL	↓ ↓ ↓	
CA-1	12	POND WATER MS/MSD	9x 1L AMBER, 3x 1L POLY	AQUEOUS	METALS, PHENOLS, PCB, T	
CA-2	2	RR TRACKS	2x 160Z WIDE-MOUTH	AQUEOUS	↓ ↓ ↓	
CA-3	4	FIELD BLANK	3x 1L AMBER, 1x 1L POLY	AQUEOUS	↓ ↓ ↓	
Person Assuming Responsibility for Sample:					Time	Date
Peters D. L. Perera, Jr.					1800 HRS	5/18/89
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody	
ALL LO	Peters D. L. Perera, Jr.	[Signature]	2030	5/18/89	TRANSPORT TO LAB FOR ANALYSIS	
ALL	[Signature]	Carlos [Signature]	2230 103	5/18	LAB ANALYSIS	
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody	
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody	

# CHAIN OF CUSTODY RECORD

ENVIRONMENTAL PROTECTION AGENCY — REGION II  
Environmental Services Division  
EDISON, NEW JERSEY 08817

Name of Unit and Address: USEPA-TAT 2 % Roy F. WASTON, INC. 1090 KING GEORGE'S POST RD. EDISON, NJ 08837		EPA PM- GENE DOMINACH TAT CONTACT - DILSHAD PARRERA (201) 225-6114			
Sample Number	Number of Containers	Description of Samples	ANALYSIS		
		TIDEWATER BALING	METALS, PHENOLS, PCB - ALL SOIL SAMPLES		
SA-1	2	TRACK MIDDLE 2x8oz w/mouths			
SA-2	2	TRACK OVERFLOW 2x8oz w/mouths			
SA-3	2	SIDE TRACK 2x8oz w/mouths			
SA-4	4	SWAMP MS/MSD 4x8oz w/mouths			
SA-5	2	CORNER (SWAMP) 2x8oz w/mouths			
SA-6	2	STADIUM FIELD 2x8oz w/mouths			
SA-7	2	FAR FIELD "PUDDLE" 2x8oz w/mouths			
Person Assuming Responsibility for Sample:			Time		
Cris D'Onofrio			1800 hrs		
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody
ALL 7	Cris D'Onofrio	[Signature]	2030 hrs	5/18/89	TRANSPORT TO LAB FOR ANALYSIS
ALL	[Signature]	Carlo [Signature]	2230	5/18	LAB ANALYSIS
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody
Sample Number	Relinquished By:	Received By:	Time	Date	Reason for Change of Custody





Suite 201, 1090 King Georges Post Road,  
Edison, NJ 08837 • (201) 225-6116

TECHNICAL ASSISTANCE TEAM FOR EMERGENCY RESPONSE REMOVAL AND PREVENTION  
EPA CONTRACT 68-01-7367

TAT-02-F-05391

MEMORANDUM

TO: Eugene Dominach  
Removal Action Branch, U.S. EPA

FROM: John Johnson, TAT J.S.  
Julian Hill, TAT QA/QC J.H.

SUBJECT: Tidewater Baling

DATE: July 31, 1989

This letter report is in reference to the Tidewater Bailing Site sample analysis tabulation. It is a comparison of four sampling trips performed by the New Jersey Department of Environmental Protection (NJDEP) and by Dresdner, Robin & Associates, and TAT at the Ironbound Recreational Facility in Newark, New Jersey.

At the request of the City of Newark, the firm of Dresdner, Robin & Associates collected three surficial soil samples from the Ironbound Recreational Facility football field on September 11, 1987 (see figure 1). The sample taken from the north end of the field showed a PCB contamination level of 19 PPM. Based on these results the City of Newark closed the recreational facility.

On April 11 & 12, 1988 the NJDEP collected 64 soil samples from 47 locations and analyzed them for PCB contamination. Samples obtained from the football field were taken at two different depths (see figure 2). The first depth was 0" - 6" and labeled "S" while the second depth was 6" - 15" and labeled "D". Samples taken from the baseball/soccer field were at a single depth of 0" - 6" (see figure 3). Sample number EP-046 did not have laboratory results. The analytical results are tabulated in table 1. The results show significant PCB contamination at the 6" - 15" depth. Aroclor 1248 was the most prevalent PCB detected. Sample number EP-006-D contained 120 PPM Aroclor 1248. Only one sample, EP-009-S, revealed contamination at the 0" - 6" depth (2.6 PPM). The results from the baseball/soccer field show limited levels of PCB contamination. PCBs were detected in only three samples at a concentration significantly lower than 1 PPM.

Roy F. Weston, Inc.

SPILL PREVENTION & EMERGENCY RESPONSE DIVISION

In Association with ICF Technology, Inc., C.C. Johnson & Malhotra, P.C., Resource Applications, Inc., Geo/Resource Consultants, Inc., and Environmental Toxicology International, Inc.

On November 29, 1988, Dresdner, Robin, & Associates, an environmental consulting firm, obtained 10 samples from the Ironbound Recreational Facility at the direction of the City of Newark Department of Engineering. The samples were taken from an area surrounding NJDEP sample EP-009 (see figure 2). These samples were analyzed for PCB contamination and the results are given in table 2. Sample number 08 showed the greatest amount of surface contamination at 3.9 PPM total PCBs whereas sample number 01 the least at 0.41 PPM.

TAT was mobilized by the EPA to collect 16 samples from both the recreational facility and the Tidewater Baling Facility on May 18, 1989. These samples were analyzed for PCBs, Heavy Metals, Total Petroleum Hydrocarbons, and Phenols. The sample locations can be seen in figure 5 and the analytical results are given in table 3. These results show high PCB contamination on the Tidewater Baling premises and in the marsh area. Sample SA-7, taken from just inside the earthen berm separating Tidewater Baling from the recreational facility, shows a PCB level of 308 PPM. Nearly all of the samples showed high concentrations of heavy metals, especially lead. Soil samples taken from the baling facility and the marsh showed a high degree of total petroleum hydrocarbons. The phenol concentrations were low throughout the site.

The analytical results from all four sampling trips show high degrees of contamination at the Ironbound Recreational Facility. The four analyses generally agree with one another. The last analysis showed similar contamination at the Tidewater Baling Facility as that found at the recreational facility.

Table 1.

## TIDEWATER DATA TABULATION

	EP-003-D	EP-003-S	EP-004-D	EP-004-S	EP-005-D	EP-005-S	EP-006-D	EP-006-S	EP-007-D	EP-007-S	EP-008-D	EP-008-S	EP-009-D	EP-009-S
PESTICIDES (ug/kg)														
Aroclor 1016														
Aroclor 1221														
Aroclor 1232														
Aroclor 1242														
Aroclor 1248			29000		5000		120000						31000	2600
Aroclor 1254														
Aroclor 1260													1800	

	EP-010-D	EP-010-S	EP-011-D	EP-011-S	EP-012-D	EP-012-S	EP-013-D	EP-013-S	EP-014-D	EP-014-S	EP-015-D	EP-015-S	EP-016-D	EP-016-S
PESTICIDES (ug/kg)														
Aroclor 1016														
Aroclor 1221														
Aroclor 1232														
Aroclor 1242														
Aroclor 1248	15000		11000											
Aroclor 1254														
Aroclor 1260	1100		2700		1000									

	EP-017-D	EP-017-S	EP-018	EP-019	EP-020	EP-021	EP-022	EP-023	EP-024	EP-025	EP-026	EP-027	EP-028	EP-029S
PESTICIDES (ug/kg)														
Aroclor 1016														
Aroclor 1221														
Aroclor 1232														
Aroclor 1242														
Aroclor 1248														
Aroclor 1254														
Aroclor 1260						560	400J							

	EP-029D	EP-030S	EP-030D	EP-031	EP-032	EP-033	EP-034	EP-035	EP-036	EP-037	EP-038	EP-039	EP-040	EP-041
PESTICIDES (ug/kg)														
Aroclor 1016														
Aroclor 1221														
Aroclor 1232														
Aroclor 1242														
Aroclor 1248														
Aroclor 1254														
Aroclor 1260										310J				



SPILL PREVENTION &  
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Inc., Resource Application Inc., Geo/Resource Consultants, Inc.,  
and Environmental Toxicology International, Inc.

Table 1.

## TIDEWATER DATA TABULATION

	EP-042	EP-043	EP-044	EP-045	EP-046	EP-047	EP-048	EP-049
PESTICIDES (ug/kg)					missing			
Aroclor 1016								
Aroclor 1221								
Aroclor 1232								
Aroclor 1242								
Aroclor 1248								
Aroclor 1254								
Aroclor 1260								



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Inc., Resource Applications, Inc., Geo/Resource Consultants, Inc.,

Table 2. TIDEWATER DATA TABULATION

PESTICIDES (mg/kg)	-01	-02	-03	-04	-05	-06	-07	-08	-09	-10 blank
Aroclor 1016										
Aroclor 1221										
Aroclor 1232										
Aroclor 1242										
Aroclor 1248	0.035				0.13	1.2	0.15	1.4	0.36	
Aroclor 1254	0.17	0.5	0.29	0.14	0.16	1.1	0.23	1.9	0.54	
Aroclor 1260	0.20		0.35	0.13	0.09	0.02	0.18	0.6	0.23	



SPILL PREVENTION &  
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In Association with ICF Technology, Inc., C.C. Johnson & Associates,  
Inc., Resource Applications, Inc., and Resource Consultants, Inc.,  
and Environmental Technology International, Inc.

## TIDEWATER BAILING TABULATION

SAMPLING PERFORMED BY TAT TABLE 3.

	PA-1	PA-2	PA-3	SB-1	SB-2	SB-3	SB-4	CA-1	CA-2	CA-3	SA-1	SA-2	SA-3	SA-4	SA-5	SA-6	SA-7
PCBs	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPB	PPB	PPB	PPM	PPM	PPM	PPM	PPM	PPM	PPM
Aroclor 1016																	
Aroclor 1221																	
Aroclor 1232																	
Aroclor 1242																	
Aroclor 1248		68.60	93.10		14.70	16.70	10.40	1.48			9.25	12.80	7.05				
Aroclor 1254		9.92	34.60	1.90	14.50	7.14	5.70	.67J			5.92	9.55	5.85	8.05	4.74		308.00
Aroclor 1260																	

METALS	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM
Antimony		7.25	5.47	22.90													
Arsenic				15.50	21.40	42.40	52.60				103.00	21.00	84.10	5.15		5.21	6.41
Barium		31.30	13.20	22.90	851.00	832.00	935.00				595.00	284.00	573.00	243.00	214.00	62.30	78.90
Cadmium		1.45		10.60	34.70	27.60	27.00				7.07	9.17	11.30	6.54	10.80		3.58
Calcium				55.20													
Chromium		6.69			211.00	143.00	189.0				151.00	80.70	153.00	34.60	35.80	12.50	28.20
Cobalt					14.20	50.00	66.90				70.20	21.00	97.80			2.88	
Copper	5.56	164.00		211.00	970.00	591.00	1260.00	0.05	0.09		901.00	330.00	1150.00	122.00	164.00	150.00	97.40
Iron	32.10	1960.00	250.00	1290.00	81400.00	82400.00	114000.0	1.83	2.42		73400.00	41500.00	86100.00	15000.00	12800.00	8480.00	12900.00
Lead	7.84	613.00	16.70	1460.00	3880.00	3080.00	1530.00	0.22	0.26	0.07	1540.00	530.00	1750.00	2140.00	1080.00	56.70	315.00
Magnesium		78.90	5.96	165.00	2540.00	3670.00	2240.00	5.43	7.15		1880.00	1850.00	2700.00	3550.00	1240.00	28.80	1080.00
Manganese		21.90	2.54	256.00	559.00	1990.00	527.00	0.37	0.32		270.00	547.00	287.00	291.00	196.00	41.10	114.00
Mercury		0.27		1.18	2.19	1.04	0.60				0.94	0.91	0.69	0.73	1.26	0.27	1.29
Nickel		6.44		28.80	126.00	107.00	112.00				51.20	50.30	61.70	24.60	26.70	6.55	18.10
Selenium						3.43	2.06										
Silver					11.30	21.10	22.50				7.04		9.89				
Zinc	196.00	251.00	8.44	2400.00	4882.00	5240.00	5250.00	1.11	0.86		1470.00	1110.00	2000.00	583.00	1180.00	31.80	829.00

	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	
Phenol	1.07	2.74	3.12	0.75	1.33	2.44	1.53	0.08	0.07			0.45	1.50	1.59	1.44	1.07	0.26	0.39

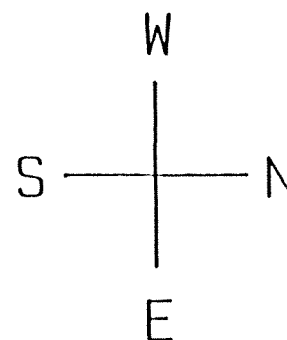
Total Petroleum Hydrocarbons	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM	PPM							
	1000000	616000	1000000	3900	117000	270000	160000	5	10								



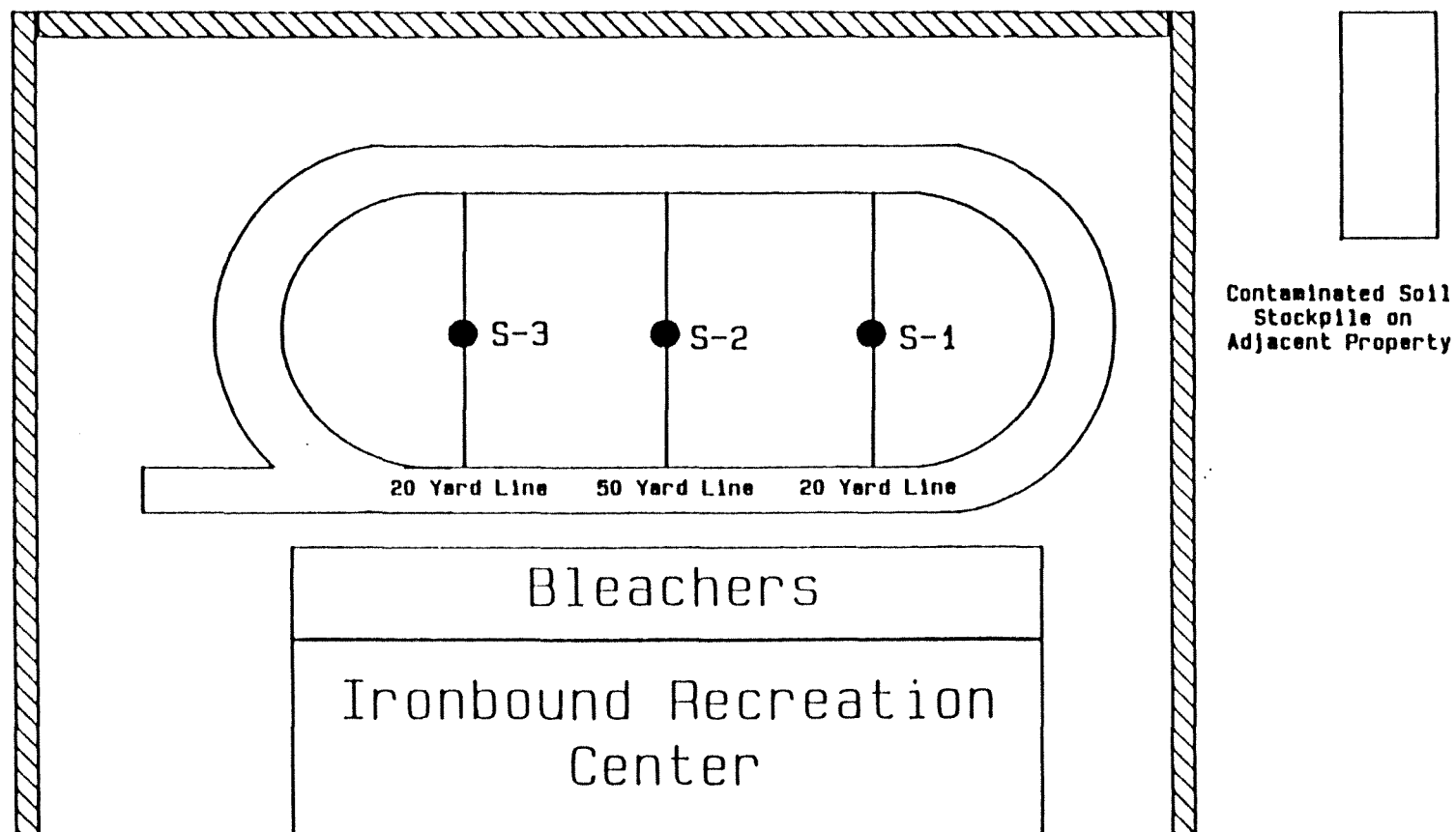
SPILL PREVENTION &  
EMERGENCY RESPONSE DIVISION

In Association with ICF Technology Inc., C.C. Johnson & Associates,  
Inc., Resource Applications, Inc., Geo/Resource Consultants, Inc.,

FIGURE 1  
Sampling Locations  
Ironbound Field  
September 11, 1987  
Newark, NJ



● Soil Sample at 4 Inches



Source: Dresdner, Robin & Associates

Not to scale

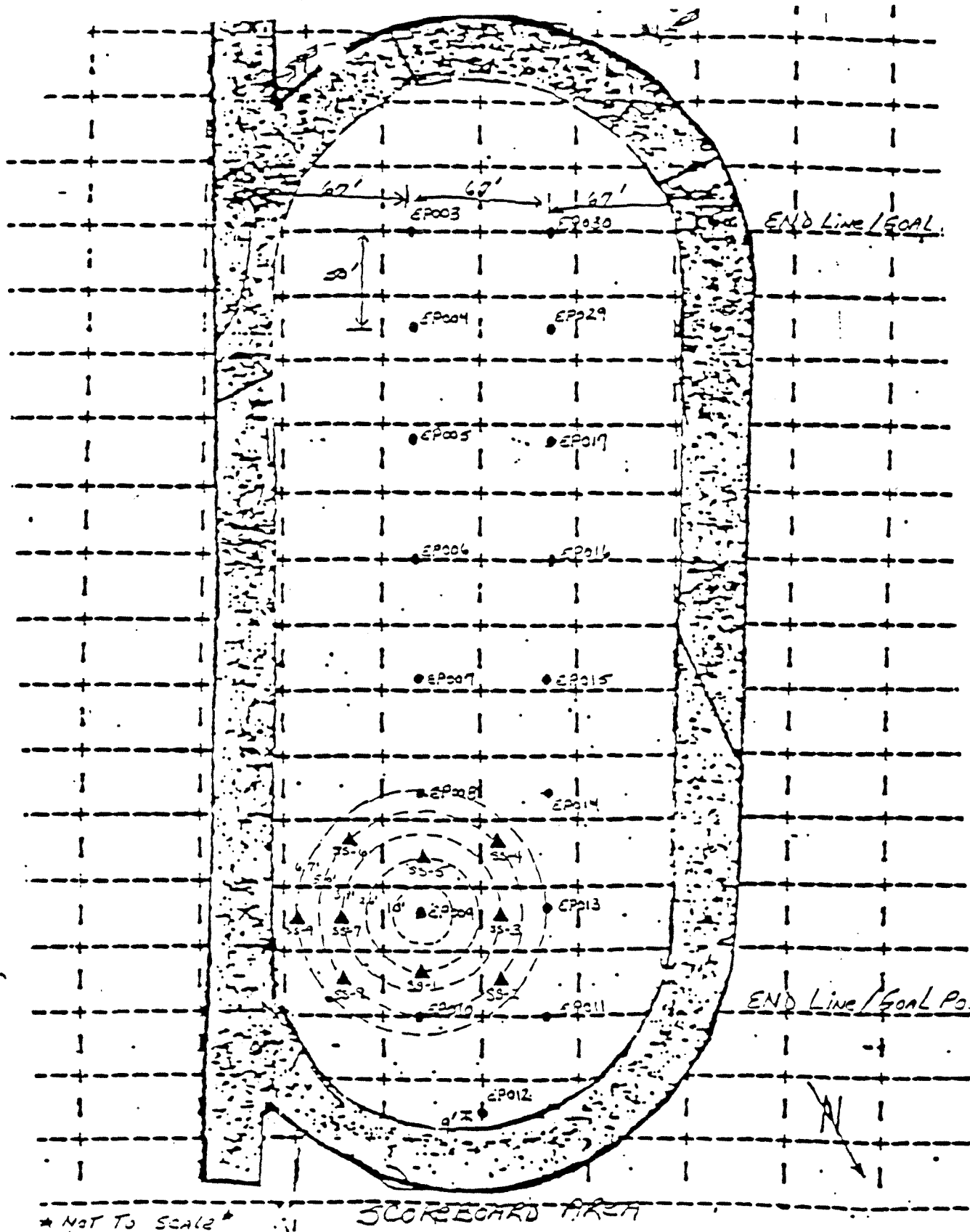


FIGURE 2  
NEWARK IRONBOUND  
RECREATION CENTER  
FOOTBALL FIELD



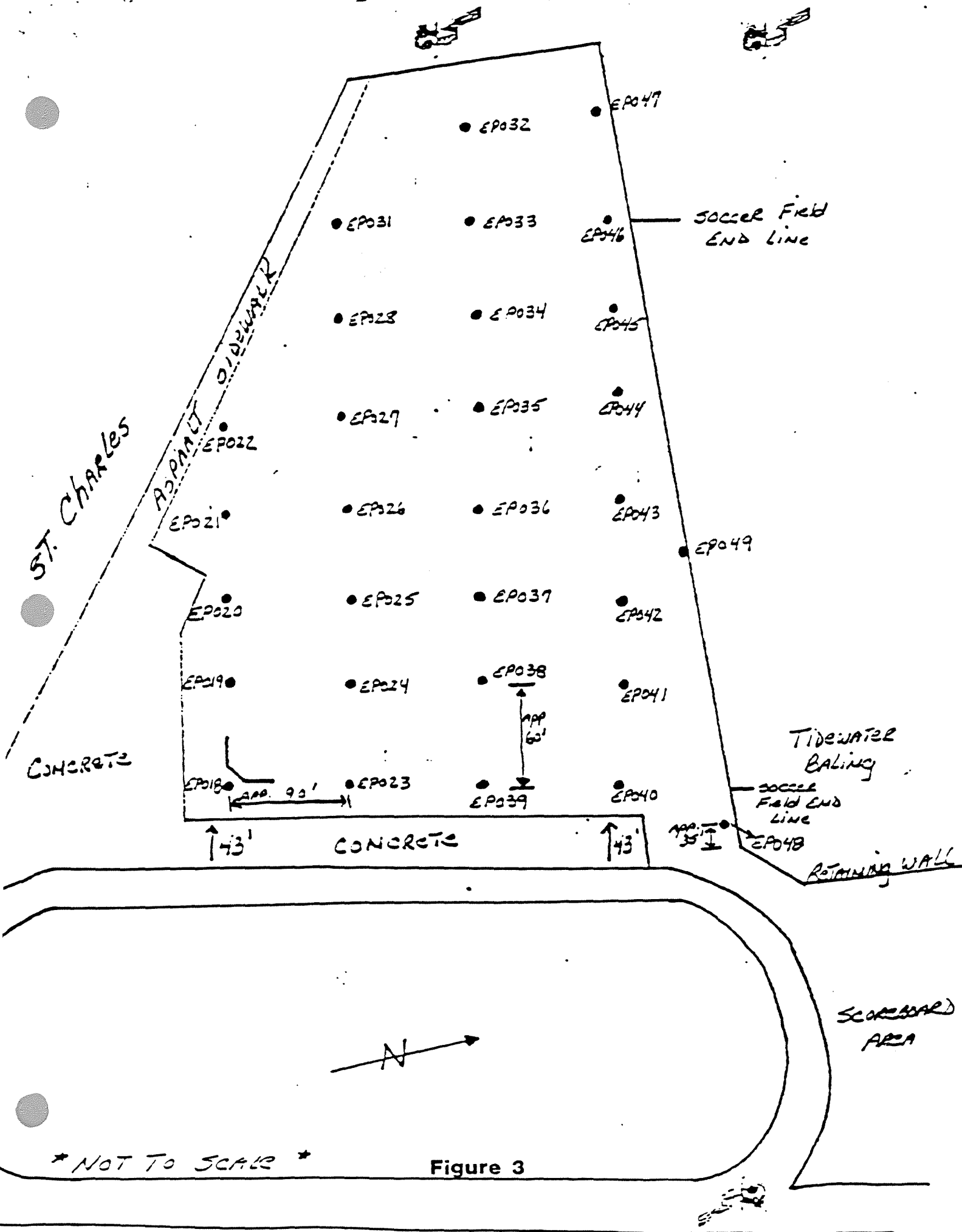


Figure 3

CONRAIL



BALER

BALER CONTROL BUILDING

RAIL CAR

MARSH

IRON WORKS

B  
E  
R  
L  
I  
N  
S  
T

SAMPLE LOCATION	SAMPLE NUMBER	MATRIX
1	SA-1/SA-3	SOIL
2	SA-2	SOIL
3	SA-4	SOIL
4	SA-5	SOIL
5	SA-6	SOIL
6	SA-7	SOIL
7	SB-1	SOIL
8	SB-2	SOIL
9	SB-3	SOIL
10	SB-4	SOIL
11	PA-1	OIL
12	PA-2	OIL
13	PA-3	OIL
14	CA-1	AQUEOUS
15	CA-2	AQUEOUS

STORM SEWER

IRONBOUND REC CENTER

RUNNING TRACK

FOOTBALL FIELD

BASEBALL DIAMONDS

ST. CHARLES ST.

NOT TO SCALE

NOTE: SA-3 IS A BLIND DUPE OF SA-1  
CA-3 WAS A FIELD BLANK

KEY:  
— RETAINING WALL  
- - - CHAIN-LINK FENCE

**WESTON**  
SINCE 1968

SPILL PREVENTION & EMERGENCY RESPONSE DIVISION

In Association with I. T. Technology Inc., C. C. Johnson & Associates, Inc., Resource Applications, Inc., Geo/Resource Consultants, Inc., and Environmental Toxicology International, Inc.

EPA PM  
M. CHONG

TAT PM  
P. DI PASCA

SAMPLING MAP #4

TIDEWATER BAILING  
NEWARK, NEW JERSEY

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION II

TBC 2.3.0010

DATE: MAY 24 1989

SUBJECT: EXPEDITED ACTION MEMORANDUM for Immediate Removal Action at the Tidewater Baling Site, Newark, Essex County, New Jersey

FROM: Eugene G. Dominach, On-Scene Coordinator  
Removal Action Branch *Eugene G. Dominach*TO: Stephen D. Luftig, Director  
Emergency and Remedial Response Division  
*S. Luftig*THRU: Richard C. Salkie, Associate Director for  
Removal and Emergency Preparedness Programs

In response to the State of New Jersey's request that the EPA consider the site for CERCLA removal action, a site removal evaluation has been performed. During a site visit to determine off-site flow patterns, oily discharge was observed leaving the Tidewater Baling Company, Inc. (Tidewater) property which was impacting an area of the adjacent Ironbound Recreational grounds known as the marshy area under the "scoreboard" (see attached site layout). A Field Notice of Release under CERCLA jurisdiction, has been issued to Tidewater to cease discharging to the marshy area giving them 10 days to respond as to how they will correct the situation. The same Notice is to be given to Conrail.

Also, Field Notices to prevent direct contact with hazardous substances at the marshy area, have been issued to Tidewater and the City of Newark with a one (1) working day response time.

Both entities have declined to take appropriate action on the marshy area.

EPA plans to repair the fence around the marshy area under the scoreboard, including replacing some 500 feet in one area and installing a large gate in another area. Hazardous Waste warning signs in three languages will be suitably placed. Absorbent material will be placed at selected locations to trap for disposal any oily material escaping from the marsh. One end of the marsh will be bermed to prevent liquid from flowing toward the ball playing end of the recreational area grounds.

On several occasions as many as 35 children, plus many adults, have been observed playing on the recreational grounds ignoring the warning signs installed by the City of Newark on the perimeter fence when the City closed the playground. One of the principal pathways of access to the grounds is through the marshy area.

Sampling of soils by the State in the marshy area has confirmed the presence of PCB's at 100 ppm, lead at 130 ppm, arsenic at 26 ppm, cadmium at 3.3 ppm, hexavalent chromium at 5.6 ppm and zinc at 250 ppm. All the above are hazardous substances as defined in CERCLA, and hazardous wastes or hazardous constituents as defined in RCRA. Tidewater has taken action and removed much of the more obviously contaminated soil, however, prolonged continuous discharges have recontaminated the area. Much higher levels of contamination have been found in materials on the Tidewater Baling property.

The State has issued an Administrative Consent Order to Tidewater but they have not complied with its directives. The State is also working with the city concerning other contamination found on the recreational grounds involving phenols purportedly placed there by the Celanese Corporation.

An oil, allegedly emanating from the Ironbound Recreational Building ice skating facility, is being addressed under a separate Field Expedited Notice for oil spills.

The agency is also negotiating a TSCA consent order with Tidewater resolving a complaint concerning improper use of hydraulic oil containing PCB's. Office of Regional Counsel and the TSCA Branch have been notified of the pending CERCLA action.

The proposed project ceiling for the expedited action is \$100,000, of which \$50,000 is for mitigation contracting monies and \$50,000 is for TAT and EPA operating costs.

An Action Memorandum dealing with the full details regarding this complex site will follow.

It is recommended that you approve this proposed removal action as given above. This site meets the criteria for a removal action under 40 CFR Section 300.65(b)(2) of the National Oil and Hazardous Substance Pollution Contingency Plan, in that there exists:

1. Actual or potential exposure to hazardous substances or pollutants or contaminants by nearby populations, animals or foodchain [(b)(2)(i)];
2. There are no other appropriate Federal or State response mechanisms to respond to the particular release in question here [(b)(2)(vii)].

As required by Section 104(a)(2) of CERCLA, as amended by SARA, this removal action will contribute to the efficient performance of the long term remedial actions that are planned for this site.

Please indicate your approval and authorization of funding for the Tidewater Baling site by signing below per current delegation of authority. There are funds available in the region's current Advice of Allowance for this project.

Approved Stephen D. Luftig  
Stephen D. Luftig, Director

Date 7/20/89

Disapproved \_\_\_\_\_  
Stephen D. Luftig, Director

Date \_\_\_\_\_

cc: (after approval is obtained)

- S. Luftig, 2ERR
- R. Salkie, 2ERR-ADREPP
- G. Zachos, 2ERR-RAB
- G. Pavlou, 2ERRD-ADEP
- D. Santella, 2ERRD-PSB
- D. Karlen, 2ORC-NJSUP
- R. Gherardi, 2OPM-FIN
- S. Anderson, PM-214F (EXPRESS MAIL)
- T. Fields, OS-210
- J. Trela, NJDEP
- L. Greyson, NJDEP
- C. Moyik, 2ERRD-PS
- L. Guarneiri OS-210
- J. Rosianski, 2OEP
- S. Murphy, 2OPM-FAM

NOTICE TO RESPONSIBLE PARTY UNDER THE COMPREHENSIVE ENVIRONMENTAL RESPONSE,  
COMPENSATION AND LIABILITY ACT OF 1980

AS AMENDED BY SARA, 1986

DATE OF ISSUANCE: <i>MAY 19, 1989</i>	NAME & TITLE OF NOTICE RECIPIENT: <i>MEYER SHAPIRO</i> <i>President</i>
ADDRESSEE: <i>Tidewater Baling</i> <i>26 St. Charles St</i> <i>Newark N.J. 07102</i>	NAME OF RESPONSIBLE PARTY: <i>Tidewater Baling, et al</i>

The United States Environmental Protection Agency (EPA) hereby notifies you that you may be liable under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. §9601 et seq., (CERCLA) for the release and/or threatened release of pollutants, contaminants and/or hazardous substances as defined by CERCLA.

The release and/or threatened release noticed herein, has occurred on

(Date) *on going*, is located at *Troubound Recreational Center St Charles Street Newark NJ*

and consists of (Description of Incident) *PCB's and heavy metals (As, Pb, Zn, Cr, Cd) in the soil and an oily substance*

The EPA hereby requests that by *COB 22 May 1989* you report to the EPA, Region II, at the address and telephone number indicated below, those removal activities, in conformance with 42 U.S.C. §9601(23), which you have performed and/or those removal activities which you plan to perform immediately, to prevent, correct, clean up, minimize or mitigate the above-described release and/or threatened release. *the minimum initial requirement is to prevent access to the marshland nearby area, mitigate the oily substance and provide a barrier for the total cleanup of the site.*

You are hereby notified that upon your failure to perform immediate and proper removal activities with regard to the above-described release and/or threatened release, EPA, pursuant to 42 U.S.C. §9604, may perform such removal activities, and EPA will hold you liable for all costs of removal and for damages for injury to, destruction of, or loss of natural resources, including the reasonable costs of assessing such injury, destruction, or loss, if you are determined to be a responsible party.

If you deny responsibility for the above-described release and/or threatened release, you are requested to immediately advise EPA at the address and telephone number indicated below of the specific basis for your denial of responsibility.

FOR THE REGIONAL ADMINISTRATOR EPA REGION II  NAME: <i>Eugene Dominach</i>  TITLE: <i>on scene coordinator</i> <i>Eugene Dominach</i>	EPA ADDRESS AND TELEPHONE NUMBER:  U.S. EPA, Region II Emergency Response Branch Woodbridge Avenue Edison, New Jersey 08837 (201) 548-8730 (24-hour Hotline) (201) 321-6657 (Business Hours)
---	---

NOTICE TO RESPONSIBLE PARTY UNDER THE COMPREHENSIVE ENVIRONMENTAL RESPONSE,  
COMPENSATION AND LIABILITY ACT OF 1980

AS AMENDED BY SARA, 1986

DATE OF ISSUANCE: <u>May 19, 1989</u>	NAME & TITLE OF NOTICE RECIPIENT: <u>Mr. Arturo Lopez</u> <u>Director of General Services</u> <u>cc Al ZACH Director of Engineering</u>
ADDRESSEE: <u>Mr. Arturo Lopez for</u> <u>City of Newark</u> <u>920 Broad Street</u> <u>Newark, N.J. 07102</u>	NAME OF RESPONSIBLE PARTY: <u>City of Newark, N.J.</u>

The United States Environmental Protection Agency (EPA) hereby notifies you that you may be liable under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C. §9601 et seq., (CERCLA) for the release and/or threatened release of pollutants, contaminants and/or hazardous substances as defined by CERCLA.

The release and/or threatened release noticed herein, has occurred on

(Date) ongoing, is located at Ironbound Recreational Center  
St. Charles Street Newark, N.J.

and consists of (Description of Incident) PCB's and heavy metals  
As, Pb, Zn, Cr, Cd) in the soil and an oily substance

The EPA hereby requests that by COB 22 May 1989 you report to the EPA, Region II, at the address and telephone number indicated below, those removal activities, in conformance with 42 U.S.C. §9601(23), which you have performed and/or those removal activities which you plan to perform immediately, to prevent, correct, clean up, minimize or mitigate the above-described release and/or threatened release.

*scoreboard nursery area, mitigate the oily substance and provide a schedule for the total clean up of site.*

You are hereby notified that upon your failure to perform immediate and proper removal activities with regard to the above-described release and/or threatened release, EPA, pursuant to 42 U.S.C. §9604, may perform such removal activities, and EPA will hold you liable for all costs of removal and for damages for injury to, destruction of, or loss of natural resources, including the reasonable costs of assessing such injury, destruction, or loss, if you are determined to be a responsible party.

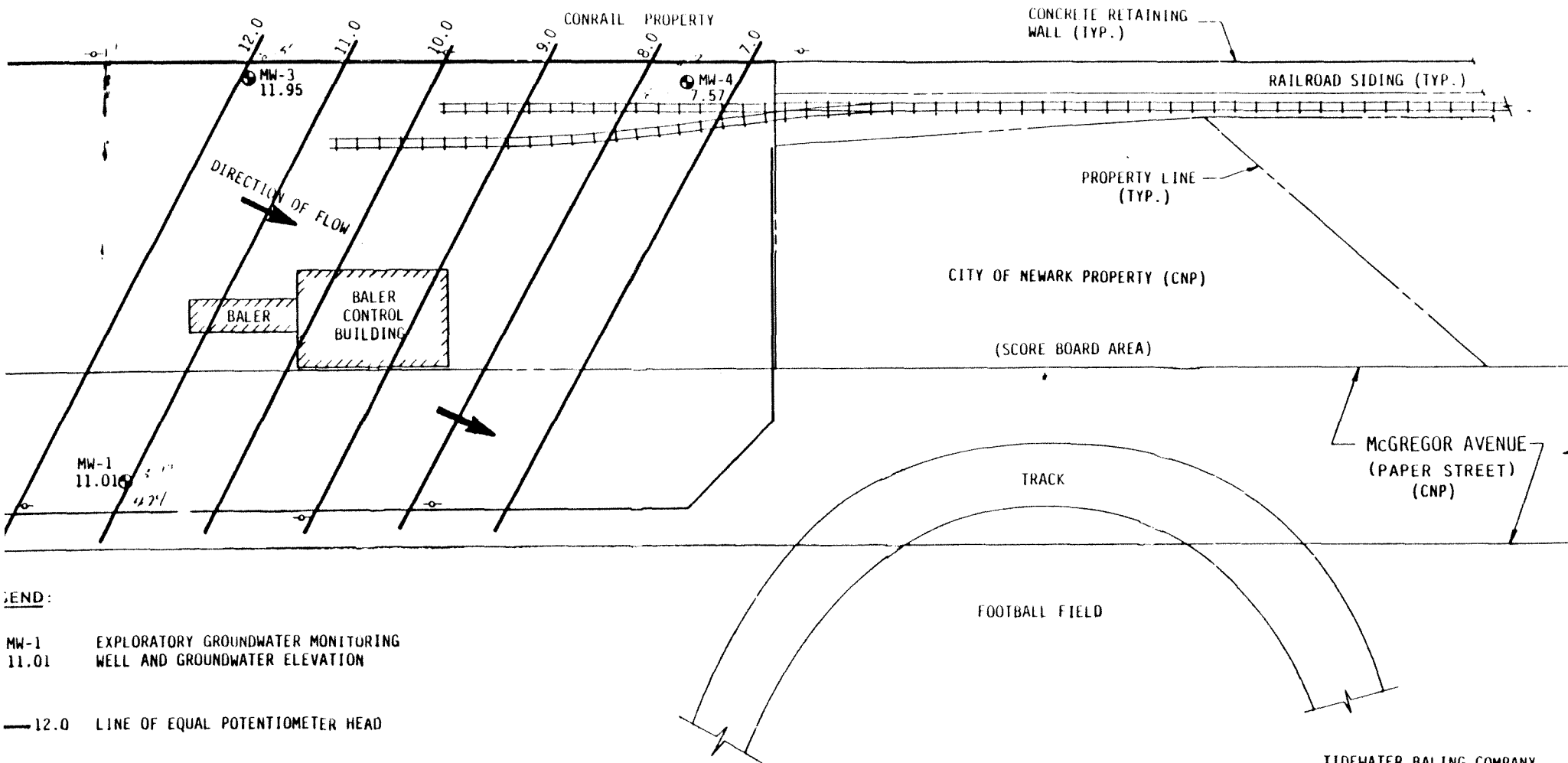
If you deny responsibility for the above-described release and/or threatened release, you are requested to immediately advise EPA at the address and telephone number indicated below of the specific basis for your denial of responsibility.

FOR THE REGIONAL ADMINISTRATOR EPA REGION II  NAME: <u>Eugene Domniach</u>  TITLE: <u>On Scene Coordinator</u> <u>Eugene Domniach</u>	EPA ADDRESS AND TELEPHONE NUMBER:  U.S. EPA, Region II Emergency Response Branch Woodbridge Avenue Edison, New Jersey 08837 (201) 548-8730 (24-hour Hotline) (201) 321-6657 (Business Hours)
---	---



Tidewater Baling Corp.  
St. Charles St.  
Newark, Essex Co.  
Lat.  $40^{\circ}43'42''$   
Long.  $74^{\circ}08'15''$   
Elizabeth Grad.





LEGEND:

MW-1 11.01 EXPLORATORY GROUNDWATER MONITORING WELL AND GROUNDWATER ELEVATION

— 12.0 LINE OF EQUAL POTENTIOMETER HEAD

➔ GROUNDWATER FLOW DIRECTION

IRONBOUND STADIUM AND ATHLETIC FIELD (CNP)

SCALE: 1" = 40'

NOTE: CONTOUR INTERVAL = 1.0 FOOT

TIDEWATER BALING COMPANY  
26 ST. CHARLES STREET  
NEWARK, NEW JERSEY  
CONCEPTUAL CONTOUR MAP  
OF GROUNDWATER FLOW  
APRIL 2, 1987  
Elson T. Killam Associates, Inc.  
Environmental and Hydraulic Engineers  
27 Breaker Street, Newark, New Jersey 07102



FIGURE 2

Funding Request for a Removal Action; Tidewater Baling Site, 26 St. Charles Avenue, Newark, New Jersey - **ACTION MEMORANDUM**

Eugene Dominach, On-Scene Coordinator  
Removal Action Branch

William J. Muszynski, PE  
Acting Regional Administrator

Stephen D. Luftig, Director  
Emergency and Remedial Response Division

**I. EXECUTIVE SUMMARY**

This memorandum requests funding for a CERCLA Removal Action at the Tidewater Baling site, St. Charles and Rome Streets, Newark, New Jersey (see Figure 1). The requested funds will address the need to secure the site by installing new fencing and repairing existing fencing. Additionally, warning signs will be posted and provisions will be made for 6 months of on-site security. The total estimated cost for authorization of this memorandum is \$111,590 of which \$65,670 is for mitigation contracting. This Action Memorandum is in addition to an Expedited Action Memorandum which requested \$100,000, of which \$50,000 was for mitigation contracting. The expedited memorandum made allowances for securing only the low-lying marsh area adjacent to the Tidewater facility (See Figure 2).

The Tidewater Baling site, encompassing an area of approximately 15 acres, consists of the Ironbound Recreational Facility and the adjacent low-lying land bordering the Tidewater Baling facility and Conrail property. Inspections and sampling by both the New Jersey Department of Environmental Protection (NJDEP), EPA's Removal Action Branch (RAB) and the Response and Prevention Branch (RPB) have revealed significant soil contamination of varying degrees throughout the site.

The NJDEP submitted the site to EPA for CERCLA Removal Action consideration on February 2, 1989. EPA and the Technical Assistance Team (TAT) performed a site assessment for a removal action on May 18, 1989. This memorandum summarizes the results of that cleanup assessment and details the proposed method of mitigative action.

## II. BACKGROUND

### A. Site Setting and Description

The Tidewater site has been so named due to the proximity of the Tidewater Corporation, which operates a scrap metal baling and recycling facility adjacent to the site. The site includes the Ironbound Recreation Facility and the adjacent low-lying area bordered by Tidewater and a Conrail spur. The site is located in an urban industrial neighborhood inhabited by several thousand people.

Laboratory results received thus far by EPA and the NJDEP, reveal varying levels of PCBs and heavy metal soil contamination. The most significant levels of contamination are found within the Tidewater facility and those adjacent areas which receive the uncontrolled drainage flowing from the facility.

A more detailed description of the site and its contaminants is included in Part C of this section.

### B. History

The recreation facility, built in 1968, is located on property previously owned by the Celanese Corporation. Celanese donated the land to the City of Newark to be developed as a recreation facility. It is suspected that many of the materials from the former facility, including hazardous substances, were discharged on-site. Evidence was found when the city discovered soil and groundwater from phenol and phenol compounds while excavating soil for a swimming pool in the southeast corner of the site.

The low-lying marsh area at the northern boundary of the recreation facility has been an area of concern to the NJDEP for several years. This area, which becomes marshy at times of heavy rain, receives the combined uncontrolled runoff from the Conrail and Tidewater properties. As a result, this area has elevated levels of heavy metals and PCBs which can be linked to the Tidewater facility and possibly Conrail. Inspections by NJDEP and EPA personnel revealed that drums and transformers were among the materials being reclaimed at Tidewater. Sampling by both parties has shown PCB, heavy metal, petroleum hydrocarbon and volatile organic contamination in soils, as well as in pooled liquids found on Tidewater's property.

Despite a City of Newark directive to properly address the remediation of their facility, the owners of the Tidewater facility have done little more than dig several unlined runoff collection pits on-site, and place sorbent pads along the fence between Conrail and the low-lying marshy area. Consequently, recent inspections by EPA revealed continued runoff from Tidewater and Conrail to the marsh area.

Consequently, recent inspections by EPA revealed continued runoff from Tidewater to Conrail and the marsh area.

C. Quantities and Types of Substances Present

During EPA and NJDEP's on-site inspections it was readily evident that Tidewater's poor housekeeping practices were allowing uncontrolled runoff to extract soil borne contaminants and transport them off-site. Subsequent sampling by both the EPA and NJDEP confirmed this process and determined that the majority of the contamination was accumulating in the low-lying marsh area at the east end of the facility. The most recent sampling performed by EPA on May 18, 1989, revealed another apparent area of off-site mitigation in the extreme northwest corner of the Recreation facility's baseball diamonds.

Of the contaminants identified thus far, heavy metals (As, Cd, Cr, Cu, Pb, Ni, Ag, Zn) and PCBs (Arochlor 1248 and 1254) are the most significant. All these are found on Tidewater Baling's property, in the main off-site flow path along Conrail's tracks, and in the low-lying marsh area. Furthermore, the magnitude and variety of contaminants shows an overall downward trend relative to the distance of the flow path from the site.

The one inexplicable portion of data obtained thus far is the contamination found in the extreme northwest corner of the baseball diamond area. While the heavy metal fraction is consistent with other sample locations, the PCB level is nearly three times higher than the tank oil obtained on Tidewater's property and more than ten times higher than any of the other soil samples collected. This sample, while part of the recreation facility, is only a few feet from Tidewater and appears to be an isolated spill, not a result of migrating contaminants.

The sample results from the football field within the Recreational facility indicate elevated levels of heavy metals, but below NJDEP ECRA guidelines for removal.

The following Table lists the statutory codes for designation under CERCLA for those contaminants found at the Tidewater site.

<u>Substance</u>	<u>Location</u>	<u>Matrix</u>	<u>Statutory Source for Designation Under CERCLA</u>
Arsenic	A, B	Soil	2, 3, 4
Cadmium	A, B	Soil	2, 4
Chromium (Total)	A, B	Soil	2, 4
Copper	A, B	Soil	2
Lead	A, B, C*	Soil	2, 4
Nickel	A, B	Soil	2
Silver	A, B	Soil	2, 4
Zinc	A, B, C*	Soil	2
PCBS	A, B, C*	Soil	1, 2
		Oil**	

Legend =

1. Clean Water Act Section 311(b)(4)
2. Clean Water Act Section 307(a)
3. Clean Water Act Section 112
4. RCRA Section 3001

- A. Tidewater Baling Facility
- B. Low-lying/Marsh Area and Related Soils
- C. Ironbound Recreation Facility

NOTE: Contaminants other than those listed were found, however only those exceeding NJDEP's ECRA Guidelines for cleanup requirements are included.

\* While found within the established boundaries of the facility, the sample point was within several feet of Tidewater's retaining wall.

\*\* Taken from the tank on Tidewater's property.

D. National Priorities List Designation

This site is not on the National Priorities List.

**III. THREAT**

A. Threat of Public Exposure

In spite of previous efforts by NJDEP and the City of Newark to install fencing and place PCB warning signs around the low-lying marsh area, people in the neighborhood continue to traverse the area. The fencing has long since been torn down and all but a few of the warning signs are gone. During all of EPA's on-site

inspections children were seen walking through this area of known PCB and heavy metal contamination. With the scenario as such, this repeated exposure to neighborhood children, and presumably adults, presents a significant threat to the health of those individuals involved. Aside from the threat presented by the marsh area, the Conrail tracks, the Tidewater facility, and the recreation facility are also freely accessible.

Since Tidewater is currently an operating facility, it is not within the jurisdiction of EPA's Emergency and Remedial Response Division (ERRD) to perform any mitigative action. However, it is worthwhile to mention that the level of contaminants within the facility, coupled with the lack of personal protection afforded the workers, presents by far the greatest health threat.

#### B. Evidence of Extent of Release

As discussed in previous sections of this memorandum, visual evidence of the ongoing release of contaminated runoff from the Tidewater facility is readily noticed. Oil soaked soil is in the direct flow path from the Tidewater facility, along the Conrail tracks and into the marsh. Once in the low-lying marsh area visual signs of contamination are not as apparent, however, laboratory results of samples collected thus far indicate a well defined area of contamination.

Unlike the Tidewater facility and its associated runoff pattern, the contaminants within the Recreation facility are much less defined. With no readily visible contamination and little sample data, the extent of release hinges upon the extent to which the former Celanese Corporation played a role. Previous excavations during construction of a public swimming pool resulted in the unearthing of buried drums and substantiation of suspicions that much of the former facility had been buried on-site. This being the case, any contamination within the recreation facility would most probably be subsurface rather than surficial. If future sampling were to bear this out, a long term plan of remediation involving EPA, NJDEP, and the City of Newark would be required, thus minimizing or even negating ERRD's involvement.

#### C. Previous and Current Action to Abate Threat

On May 19, 1989, an Expedited Action Memorandum requesting a total of \$100,000, of which \$50,000 is for mitigation contracting, was submitted to the Director of ERRD for Authorization of funding. The requested funding will be used to repair existing fencing and install new fencing around the marsh area. Additionally, Hazardous Waste warning signs in three languages will be suitably placed, and the installation of sorbent booms and earthen berms will be conducted to prevent any further migration of contaminants from

the area. In addition to the Expedited Action Memorandum and action recommended herein, no current mitigative effort is known to be underway or planned.

#### IV. ENFORCEMENT

On February 2, 1989, the NJDEP formally requested that the U.S. EPA undertake a CERCLA Removal Action at the Tidewater Baling Corporation site. Subsequent investigations by the New York area compliance section of ERD in concert with the Superfund Branch of the Office of Regional Counsel have resulted in the following decisions:

1. A Removal Action should be performed at the Tidewater Baling Corporation site, St. Charles Street, Newark, New Jersey.
2. That as a potentially responsible party (PRP), Tidewater Baling is financially and otherwise unable to perform the required actions.

In response to this, on May 18, 1989, the Region II RAB conducted a preliminary assessment at the Tidewater Baling site to determine the extent of the Removal Action to be undertaken.

#### V. PROPOSED PROJECT AND COSTS

##### A. Objective of the Project

The objective of the proposed project is to remove the threat of direct contact with hazardous contaminants present in the soil at this site. This objective will be best accomplished by isolating the contaminated soils from the local population. To accomplish this objective, it is proposed that existing fencing be repaired and new fencing be installed where necessary. This fencing will encompass the entire area designated as the Tidewater Baling site, which includes the entire Ironbound Recreation Complex and adjacent land bordering the Conrail and Tidewater properties. Additionally, the following action will also be taken to further reduce the threat of direct contact:

1. Sorbent materials will be placed in the flow path of Tidewater's uncontrolled surface runoff, so as to limit the further release of contaminants. The sorbent material will be inspected on a regular basis and be replaced as necessary.
2. Any areas previously fenced, such as the marsh area and the drum excavation area, will remain fenced so as to form a double fencing barrier. Also, hazardous waste warning signs in three languages will be placed along all perimeter fencing.

3. 24-hour site security will be instituted for a period of 6 months in order to allow time for EPA, NJDEP and the City of Newark to negotiate the possible long term remediation of this site.

While no long term remediation of this site is currently planned, it is hoped that the action proposed herein will allow time for the city, state and Federal governments to negotiate possible solutions. The proposed action is consistent with the requirement of Section 104(a)(2) of CERCLA which states that "any removal action undertaken...should, to the extent...practicable, contribute to the efficient performance of any long term remedial action with respect to the release or threatened release concerned."

#### B. Mitigation Tasks and Associated Costs

This section lists the major tasks required to achieve the objective(s) of this project. The tasks are divided into three major categories: 1) initial and intermittent mitigation of further release; 2) installation of fencing and signs; 3) initiation of 24-hour site security.

##### 1. Initial and Intermittent Mitigation of Further Releases

Place sorbent materials so as to limit further release of contaminants from the Tidewater Baling facility.

Rationale: Immediate action should be taken in order to minimize the further release of PCB and heavy metal contamination from the Tidewater facility. Periodic inspection by EPA should be made to ensure that the sorbent materials are handling the uncontrolled drainage and be replaced when necessary. Currently, the facility's uncontrolled drainage flows freely along Conrail's tracks and pools within the low-lying marsh area.

#### A. Placement/Replacement and Inspection of Sorbent Booms

##### 1. Equipment and Supplies

(60) Sorbent Booms @ \$40/Boom	\$ 2,400
(1) Pickup Truck @ \$37.20/Day x 10 Days	\$ 372
Miscellaneous Supplies: Including protective clothing, short term rentals, etc...	\$ 548
	<u>\$ 3,320</u>



2. Labor

(2) Recovery Technicians

\$ 3,680

Total Estimated Cost

\$ 7,000

2. Installation of Fencing and Signs

Where possible, any existing fencing will be replaced; and where fencing is required but is not present, new fencing will be installed. Hazardous Waste warning signs in three languages will be placed along the site perimeter.

Rationale: Immediate action should be taken in order to minimize the potential for direct contact with contaminants in the soil by the targeted population.

A. Installation and Repair of New or Existing Fencing

1. Subcontracted: costs based upon estimates of for installaiton and for repair of fencing.

(300)	Installed Fencing	\$ 6,000
(600)	Repair of Existing Fencing	<u>\$ 6,000</u>
		\$12,000

B. Placement of Hazardous Waste Warning Signs in Three Languages

1. Equipment and Supplies

(45) Signs	\$ 562.50
(1) Pickup Truck	\$ 37.20
Miscellaneous Supplies: baling wire, etc.	\$ 32.30
	\$ 632.00

2. Labor

(2) Recovery Technicians

\$ 368

Total Estimated Cost

\$13,000

3. Initiation of 24-hour Site Security

A. Equipment

(1) 8x20 Office Trailer

\$ 2,454

(1) Porta-John

\$ 240

Miscellaneous: utilities, etc.	\$ 806
	\$ 3,500

B. Labor

Subcontracted:	\$43,200
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Total Estimated Cost	<u>\$46,700</u>
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TOTAL ESTIMATED MITIGATION CONTRACTING COSTS (not including contingencies)	\$59,700
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C. Estimated Total Project Cost

The total estimated project cost is \$111,590 of which \$55,670 is for mitigation contracting. The cost breakdown is as follows:

1. ERCS Costs	\$ 59,700
Contingency Allowance (10% of \$59,700)	\$ 5,970
Subtotal (Mitigation Contracting)	\$ 65,670

2. Other Extramural Costs (TAT)

(1) TATM	\$ 13,800
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Subtotal	\$ 13,800
----------	-----------

Subtotal: Extramural Costs (ERCS and TAT)	\$ 79,470
Contingency Allowance (15% of \$79,470)	\$ 11,920

Total Extramural Cost	\$ 91,390
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3. Intramural Costs

Intramural Direct Costs	\$ 6,600
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Intramural Indirect Costs	\$ 13,600
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Subtotal	\$ 20,200
----------	-----------

Total Estimated Project Cost	\$111,590
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D. Project Schedule

Weather permitting, the removal action at the Tidewater site will begin upon approval of this Action Memorandum. The anticipated duration of on-site activity is 6 months. During the course of the removal action, but as part of the field investigation phase, Region II TAT will be conducting a soil study at the Ironbound

Recreation Facility. The investigation will involve an extensive sampling program geared towards clearly defining the exact extent of contamination. Results of this investigation will be used by EPA, in conjunction with NJDEP and the City of Newark, to determine a long term remedial schedule for the site.

#### VI. RECOMMENDATIONS

Conditions at the Tidewater site meet the criteria for a removal action under the NCP Section 300.65(b)(2) according to the following qualifying criteria:

1. Actual or potential exposure to hazardous substances or pollutants or contaminants by nearby populations, animals or food chain [300.65(b)(2)(i)]; and
2. High levels of hazardous substances or pollutants or contaminants in soils largely at or near the surface, that may migrate (300.65(b)(2)(iv)).

Based on these conditions, I recommend your approval of the proposed action described above to mitigate the risk to the surrounding residents. The estimated cost of this project is \$111,590 of which \$65,670 is for mitigation contracting.

Funds for this Removal Action are currently within the regional advise of allowance.

Please indicate your approval and authorization of funding for the Tidewater site, per delegation of authority, by signing below.

Approved \_\_\_\_\_ Date \_\_\_\_\_

Disapproved \_\_\_\_\_ Date \_\_\_\_\_

cc: (After approval is obtained

S. Luftig, 2ERR  
R. Salike, 2ERR-RPO  
G. Zachos, 2ERR-RP  
B. Sprague, 2ERR-RP  
R. Basso, 2ERR-SC  
J. Frisco, 2ERR-NJRA  
M. Randol, 2OEP  
B. Adler, 2ORC-ARC  
R. Gherardi, 2OPM-FIN  
S. Anderson, PM-214F (Express Mail)  
T. Fields, WH-548B  
P. McKechnie, 2IG

TAT-02-F-05404

## SITE SAFETY PLAN

Project Name: Tidewater Baling Site

26 St. Charles Street

Newark, Essex County, New Jersey

ERCS Delivery Order #: 0102-02-006

TAT Technical Direction Document #: 02-8907-25

U.S. EPA Site I.D.#: E004N

Prepared in Conjunction With  
The U.S. Environmental Protection Agency,  
Emergency and Remedial Response Division,  
and

Roy F. Weston, Inc.

FOR:

The U.S. Environmental Protection Agency  
Region II - Removal Action Branch

Adopted By: \_\_\_\_\_ Date: \_\_\_\_\_

For \_\_\_\_\_

Adopted By: William K. RSO  
For Roy F. Weston, Inc.Date: 8/7/89

Adopted By: \_\_\_\_\_

For U.S. EPA

Date: \_\_\_\_\_

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- ATTACHMENT A - SITE SAFETY PLAN AMENDMENTS
- ATTACHMENT B - MAPS
- ATTACHMENT C - COLD STRESS  
OR
- ATTACHMENT D - HEAT STRESS
- ATTACHMENT Z - SITE SAFETY PLAN ACKNOWLEDGMENT FORM

## OPTIONAL ATTACHMENTS

- OSHA GUIDANCE AND REGULATIONS
- IDENTIFICATION, HAZARDS AND TREATMENT OF LYME DISEASE
- CONFINED SPACE ENTRY PROCEDURES
- CHEMICAL HAZARD INFORMATION (MSDS SHEETS)
- LIQUID TRANSFER SOP
- DRUM HANDLING SOP
- DRUM SAMPLING SOP
- DRILL RIG SOP
- SITE ENTRY SOP
- EXCAVATION SOP
- LEVEL A DECON PROCEDURES
- DEMOLITION SOP
- HAZARDOUS WASTE STORAGE SOP
- TRUCK LOADING SOP
- SOIL SAMPLING SOP
- LIQUID SAMPLING SOP

## GLOSSARY OF ACRONYMS

ANSI	- AMERICAN NATIONAL STANDARDS INSTITUTE
APR	- AIR PURIFYING RESPIRATOR
ACGIH	- AMERICAN CONFERENCE OF GOVERNMENTAL INDUSTRIAL HYGIENISTS
CFR	- CODE OF FEDERAL REGULATIONS
CGI	- COMBUSTIBLE GAS INDICATOR
CSEP	- CONFINED SPACE ENTRY PERMIT
ERCS	- EMERGENCY RESPONSE CLEAN-UP SERVICES
HNU-PID	- HNU PHOTOIONIZATION DETECTOR
IDLH	- IMMEDIATELY DANGEROUS TO LIFE & HEALTH
MREM/hr	- MILLI-ROENTGENS EQUIVALENT IN MAN PER HOUR
NIOSH	- NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY & HEALTH
OSC	- ON-SCENE COORDINATOR
OSHA	- OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION
OVA	- ORGANIC VAPOR ANALYZER
PPM	- PARTS PER MILLION
RM	- RESPONSE MANAGER
SCBA	- SELF-CONTAINED BREATHING APPARATUS
SOP	- STANDARD OPERATING PROCEDURE
SPCC	- SPILL PREVENTION CONTROLS & COUNTERMEASURES
TAT	- TECHNICAL ASSISTANCE TEAM
TLV	- THRESHOLD LIMIT VALUE
U.S. EPA	- U.S. ENVIRONMENTAL PROTECTION AGENCY



## INTRODUCTION AND SITE ENTRY REQUIREMENTS

This document describes the health and safety guidelines developed for this project to protect on-site personnel, visitors, and the public from physical harm and exposure to hazardous materials or wastes. The procedures and guidelines contained herein were based upon the best available information at the time of the plan's preparation. Specific requirements will be revised when new information is received or conditions change and a safety plan modification is necessary to ensure the safety of workers or the public. A written amendment will document all changes made to the plan. Amendments to this plan are included in Attachment A. Where appropriate, specific OSHA standards or other guidance will be cited and applied.

### DAILY SAFETY MEETINGS

Daily safety meetings will be held at the start of each shift to ensure that all personnel understand site conditions and operating procedures, to ensure that personal protective equipment is being used correctly and to address worker health and safety concerns.

### SITE SAFETY PLAN ACCEPTANCE ACKNOWLEDGMENT

The OSC or designated representative shall be responsible for informing all individuals entering the exclusion zone of the contents of this plan and ensuring that each person signs the Safety Plan Acknowledgment Form in Attachment Z. By signing the Safety Plan Acknowledgment Form, individuals are recognizing the hazards present on-site and the policies and procedures required to minimize exposure or adverse effects of these hazards.

### TRAINING REQUIREMENTS

All personnel (including visitors) entering the exclusion zone must have completed training requirements for hazardous waste site work in accordance with OSHA 29 CFR 1910.120, or be qualified by previous training or experience. Documentation of training requirements is the responsibility of each employer.

### MEDICAL MONITORING REQUIREMENTS

All personnel (including visitors) entering the exclusion zone must have completed appropriate medical monitoring requirements required under OSHA 29 CFR 1910.120(f). Documentation of medical monitoring is the responsibility of each employer. If there are additional medical monitoring requirements for this site, evidence of compliance must also be included.

## FIT TESTING REQUIREMENTS

All personnel (including visitors) entering the exclusion zone using a full-face negative pressure respirator must have successfully passed a qualitative respirator FIT test in accordance with OSHA 29 CFR 1910.1025; 1926.58; or, ANSI within the last 12 months. Documentation of FIT testing is the responsibility of each employer. If applicable, quantitative FIT testing is required for the use of negative pressure respirators for protection against airborne asbestos fibers and lead.

### 1.0 SITE BACKGROUND AND SCOPE OF WORK

#### 1.1 ROLES AND RESPONSIBILITIES

##### On-Scene Coordinator (OSC):

The OSC, as the representative of the U.S. EPA, is responsible for overall project administration and for coordinating health and safety standards for all individuals on-site at all times. All applicable OSHA standards shall be applied. However, each contractor (as an employer under OSHA) is also responsible for the health and safety of its employees. If there is any dispute with regards to health and safety, the following procedures shall be followed:

- 1) Attempt to resolve the issue on-site; and,
- 2) If the issue cannot be resolved, on-site personnel shall consult off-site supervisors for assistance and the specific task operation in dispute shall be discontinued until the issue is resolved.

##### Response Manager (RM):

The Response Manager, as the field representative for the ERCS clean-up contractor, has the responsibility for fulfilling the terms of the delivery order. The RM must oversee the project and ensure that all technical, regulatory and safety requirements are met. It is the RM's responsibility to communicate daily with the OSC regarding site clean-up progress and any problems encountered.

##### Technical Assistance Team (TAT):

The Technical Assistance Team is responsible for providing the OSC with assistance and support in regards to all technical, regulatory and safety aspects of site activity. The TAT is also available to advise the OSC on matters relating to sampling, treatment, packaging, labeling, transport, and disposal of hazardous materials, but is not limited to the above-mentioned.

1.2 Key Personnel

U.S. EPA On-Scene  
Coordinator (OSC):

Eugene Dominach  
Raritan Depot  
Woodbridge Avenue  
Edison, New Jersey 08837  
(201) 321-6666

Alternate OSC:

Daniel Harkay  
(201) 321-6614

Principle ERCS Contractor:

S & D Engineering Services  
171 Essex Avenue  
Metuchen, New Jersey 08840  
(201) 549-8778

Response Manager (RM):

George Press

Subcontractors:

Site Health & Safety Officer:

OSC

Alt. Health & Safety Officer:

Peter Di Pasca

Technical Assistance Team (TAT):

Roy F. Weston, Inc.,  
1090 King Georges Post Road  
Suite 201  
Edison, New Jersey 08837  
(201) 225-6116

TAT Representatives:

Peter Di Pasca

Other:

### 1.3 Site Background

The Tidewater Baling site has been so named due to the proximity of the Tidewater Baling Corporation, a scrap metal baling facility adjacent to the site in the Ironbound section of Newark. Roughly 15 acres in size, the site encompasses the Ironbound Recreational Center and a low-lying marsh area bordered by Tidewater Baling and a Conrail spur. The site is located in an urban industrial neighborhood inhabited by several thousand people.

The recreation center, built in 1968, is situated on property formerly owned by the Celanese Corporation. Celanese donated the land to the City of Newark to be developed for recreational use. It is suspected that many of the materials from the former facility, including hazardous chemicals, were discharged on-site. Evidence was found when the city discovered soil and groundwater contamination from phenol and phenol compounds during excavation for a swimming pool in the southeast corner of the site.

The low-lying marsh area at the northern end of the recreational center has been an area of concern for several years. During times of heavy rain, uncontrolled runoff from the Tidewater Baling and Conrail properties enters the marsh area. As a result, the marsh area has become contaminated with PCBs and heavy metals which can be linked to Tidewater Baling and possibly Conrail. Inspections by NJDEP have determined that drums and transformers were among the materials being baled at Tidewater. In response to a City of Newark directive to remedy the facility's drainage problems, the facility owners have done little more than dig unlined collection pits and place sorbent pads along the flow path of the runoff. Consequently, the marsh area continues to receive contaminated runoff from the Tidewater Baling facility.

Despite previous efforts by NJDEP and the City of Newark to secure the marsh area with fencing and PCB warning signs, neighborhood residents have continuously used the area as a "short-cut" between the residential and industrial sections of Ironbound. The fencing has been torn down in several sections, and only a few warning signs remain.

The Tidewater Baling site was submitted by NJDEP to EPA for CERCLA Removal Action consideration on February 2, 1989. During a preliminary assessment by TAT in May, 1989, Tidewater Baling's poor housekeeping practices were confirmed by the widespread evidence of oil-contaminated soil. Soil, aqueous, and oil samples were taken from both Tidewater's property and the marsh area, and analysis of these samples revealed the presence of Aroclor 1248 and 1254, and heavy metals such as arsenic, cadmium, chromium, and lead.

#### 1.4 Scope of Work for ERCS Contractor

Under this initial phase of work to be performed, three tasks are to be addressed. The subcontractor shall erect a fence around the exclusion zone as directed by EPA. When the subcontractor prepares to work on the northern side of the hot zone, the ERCS contractor shall provide plastic sheeting (visqueen) to cover any potentially contaminated soil. In conjunction with the fence, the ERCS contractor shall cut down any small trees and brush that are located on the fence line. The ERCS contractor shall also remove the top layer of soil from the southern fence line. This soil shall be used to build an earthen dam on the western side of the site to prevent run-off from entering nearby playing fields. Any soil that is removed from the southern fence line will be replaced with clean soil or sand.

#### 1.5 Scope of Work for TAT

TAT will maintain site logs and assist EPA in the areas of safety, regulations, sampling, protocol and disposal. TAT will perform air monitoring in the exclusion and clean zones as conditions dictate.

### 2.0 TASK SAFETY AND HEALTH RISK ANALYSIS

This Hazard Assessment identifies the general hazards associated with specific site operations and presents an analysis of documented or potential chemical hazards that exist at the site. Every effort must be made to reduce or eliminate these hazards. Those which cannot be eliminated must be guarded against by use of engineering controls and/or personal protective equipment.

#### 2.1 Activity Specific Hazards and SOPs

##### 2.1.1 Hazards and SOPs Associated with the Erection of the Fence:

Soil sampling has determined the presence of PCBs and heavy metals in the soil. In order to ensure that potential PCB-contaminated soil does not migrate from the site area, fencing crew members will be required to wear a modified level D work uniform, which will consist of a dust mask, paper tyvek, and disposable booties. In addition, personnel need to be aware of physical hazards such as pinch points in machinery and tools, slipping, tripping, falling, insect bites (in particular, ticks), and overhead utilities.

##### 2.1.2 Hazards and SOPs Associated with the Cutting of Small Trees & Brush and the Building of Earthen Dam:

The main hazard associated with these tasks will be the possible generation of contaminated dusts. Conditions are the same as noted in Section 2.1.1 for pollutants in this area.

Personnel involved in these tasks will wear a level C work uniform if the soil is dry and dusty, or a modified level D work uniform if the soil is moist or wet. In addition to the physical hazards noted above, personnel must be aware and safety-conscious around chain saws, "weed wackers", heavy equipment, power motors, and backhoes.

## 2.2 General Site Hazards

Heat Stress - When the temperature exceeds 70°F and personnel are wearing protective clothing, a heat stress monitoring program shall be implemented as appropriate. Employees shall have access to break periods and drinking water as necessary. Heat stress is discussed in detail in Attachment D.

Eye Wash Protection - All operations involving the potential for eye injury, splash, etc., must have approved eye wash units locally available as per 29 CFR 1910.151 (c).

Fire Protection/Fire Prevention - Operations involving the potential for fire hazards shall be conducted in a manner as to minimize the risk. Non-sparking tools and fire extinguishers shall be used or available as appropriate. Sources of ignition shall be removed. When necessary, explosion-proof instruments and/or bonding and grounding will be used to prevent fire or explosion.

Utilities - Overhead and underground utility hazards shall be identified and or inspected prior to conducting operations involving potential contact.

### 2.3 Chemical Hazards

Previous sampling and analytical data have indicated that the following chemical hazards, either documented or potential, exist at the site. Detailed hazard information for these chemicals is available at the command post.

Contaminant	TLV PEL	IDLH	Physical Characteristics	Route of Exposure	Symptoms of Acute Exposure	First Aid	Instrument To Detect
Aroclor 1248 and 1254	0.5 mg/m <sup>3</sup>	5 mg/m <sup>3</sup>	light yellow viscous fluid, with a mild hydrocarbon odor.	inh. abs. ing. con.	Irrit. eyes, nose, throat, skin, acne-form dermatitis, jaundis, dark urine.	skin clean with waterless cleaner followed by soap and water. Remove all cont. clothing, flush eyes with water inh - move to fresh air.	
Heavy Metals (Arsenic, cadmium, chromium-T, and lead)	0.05mg/m <sup>3</sup> +	28 mg/m <sup>3</sup> +	Assume physical characteristics of the medium ie. soil, water.	Inh. Ing. Abs. Con.	Cough, pneumonia, weak, nausea, abdom. pain, insomnia, weight loss	irr. eyes, soap & water wash, rinse Art. Resp. & CPR if nec. seek med. attn.	AA-ICP
Mercury	0.1mg/m <sup>3</sup>	28 mg/m <sup>3</sup>	Silver, mobile, odorless liquid	Inh. ing. Con.	Cough, tremor, headache, weak, bronchitis, pneumonia, insomnia, irritability	irrigate, soap/water water	Hg sniffer Hg draeger tube

### 3.0 TRAINING AND FIT TESTING REQUIREMENTS

Refer to Introduction for Site Entry Requirements.

### 4.0 PERSONAL PROTECTIVE EQUIPMENT

The following is a brief description of the personal protective equipment which may be required during various phases of the project. The U.S. EPA terminology for protective equipment will be used; Levels A, B, C and D.

Respiratory protective equipment shall be NIOSH-approved and use shall conform to OSHA 29 CFR Part 1910.134 Requirements. Each employer shall maintain a written respirator program detailing selection, use, cleaning, maintenance and storage of respiratory protective equipment.

#### 4.1 Level A Protection Shall Be Used When:

- o The extremely hazardous substance requires the highest level of protection for skin, eyes and the respiratory system;
- o Substances with a high degree of hazard to the skin are known or suspected;
- o Chemical concentrations are known to be above IDLH levels;
- o Biological hazards requiring Level A are known or suspected; or,
- o Unknown organic vapor concentrations range from 500 - 1,000 ppm.

#### 4.1.1 Level A Protective Equipment at a Minimum Shall Consist of:

- o Fully encapsulating exposure suit (selected for resistance to chemical(s) at the site);
- o Chemical resistant boot covers worn over safety-toe work boots;
- o Chemical resistant outer gloves (disposable);
- o Chemical resistant inner gloves (disposable);
- o Pressure demand SCBA or airline system with egress bottles;
- o Hard-hat;
- o Disposable outer suit (optional);
- o Use of the "buddy system" for site entry personnel and appropriate back-up support personnel.



#### 4.2 Level B Protection Shall Be Used When:

- o The substance(s) has been identified and requires a high level of respiratory protection but less skin protection;
- o Concentrations of chemicals in the air are IDLH or above the maximum use limit of an APR with full-face mask;
- o Oxygen deficient or potentially oxygen deficient atmospheres (<19.5%) are possible;
- o Confined space entry requires Level B; or,
- o Unknown organic vapor concentrations range from 5 to 500 ppm and a significant skin hazard is not anticipated.

##### 4.2.1 Level B Protective Equipment at a Minimum Shall Consist of:

- o Chemical-resistant coverall: (Type) Saranex/Poly-coated Tyvek;
- o Steel-toe work boots with chemical-resistant overboots or disposable boot covers: (Type) Rubber;
- o Disposable inner gloves, surgical type;
- o Disposable outer gloves: (Type) Neoprene;
- o Supplied air - pressure demand SCBA or airline system with 5-minute egress bottle;
- o Hard hat; and,
- o All joints taped with duct tape.

NOTE: Use of Level B personal protective equipment requires that two (2) persons must be available as backup ready to provide emergency assistance.

#### 4.3 Level C Protection Shall Be Used When:

- o The same level of skin protection as Level B, but a lower level of respiratory protection is required;
- o The types of air contaminants have been identified, concentrations measured, and an air-purifying respirator is available that can remove contaminants;
- o The substance has adequate warning properties and all criteria for the use of APR respirators has been met; and,
- o 1-5 ppm of unknown organic vapors above background levels are anticipated.

##### 4.3.1 Level C Protective Equipment at a Minimum Shall Consist of:

- o Chemical-resistant coveralls: (Type)Saranex Polycoated;
- o Steel-toe work boots with chemical-resistant overboots or disposable boot covers: (Type)Rubber;
- o Disposable inner gloves, surgical type;
- o Disposable outer gloves: (Type)Neoprene/Solvex/Nitrile;
- o Full-face air purifying respirator (APR);

- o Chemical cartridge or canister type: Organic vapors, dusts, mists;
- o Hard hat; and,
- o All joints taped with duct tape.
- o Note tyvek maybe substituted as coveralls when only a dust contaminant is present.
- o Note surgical gloves maybe substituted as disposable outer gloves when only a dust contaminate is present.

#### 4.4 Level D Protection Shall Be Used When:

- o The atmosphere contains no known hazard; and,
- o Work functions preclude splashes, immersion or the potential for unexpected inhalation of, or contact with, hazardous concentrations of harmful chemicals.

##### 4.4.1 Level D Protection Equipment at a Minimum Shall Consist of:

- o Standard work uniform or coveralls;
- o Safety-toe work boots;
- o Gloves as needed;
- o Safety glasses;
- o Splash shield as needed; and,
- o Hard-hat.

#### 4.5 Safety Equipment Which May Be Required For Specific Tasks:

- o Chemical-resistant aprons;
- o Acid suits;
- o Goggles;
- o Face shields;
- o Five-minute escape device;
- o Welders goggles or shields; and,
- o Hearing protection.

#### 4.6 Activity Specific Levels of Protection:

The required level of protection is specific to the activity being conducted. At this site the minimum levels of protection are as follows:

<u>Activity</u>	<u>Level of Protection</u>	<u>Special Requirements</u>
Fence Erection	Modified D	Disposable Booties, Tyvek and Dust Mask when soil is moist or covered with visqueen or sand
Tree & Brush Cutting, Earthen Dam Building	C	When soil is dry or dusty
	Modified D	Disposable Booties, Tyvek and Dust Mask when soil is moist or wet

#### 5.0 MEDICAL MONITORING REQUIREMENTS

Refer to Introduction for Site Entry Requirements.

#### 6.0 AIR MONITORING AND ACTION LEVELS

According to 29 CFR 1910.120 (h), air monitoring shall be used to identify and quantify airborne levels of hazardous substances and health hazards in order to determine the appropriate level of employee protection needed on-site.

##### 6.1 Routine Air Monitoring Requirements:

- o Upon initial entry to rule out IDLH conditions;
- o When the possibility of an IDLH condition or flammable atmosphere has developed;
- o When work begins on a different portion of the site;
- o Contaminants other than those previously identified are being handled;
- o A different type of operation is initiated;
- o Employees are handling leaking drums or containers or working in areas with obvious liquid contamination; and,
- o Continuously during confined space work.

Air monitoring will consist at a minimum of the criteria listed below. All air monitoring data will be documented and submitted to the OSC and available in the command post site files for

review by all interested persons. Air monitoring instruments will be calibrated and maintained in accordance with the manufacturer's specifications.

## 6.2 Site Specific Air Monitoring Requirements:

Instrument	Compounds To Detect	Frequency	Comments/ Action Level
Combustible Gas Indicator (CGI)	Explosive Flammable Atmospheres	Daily prior to work start	>25% LEL in breathing zone Leave area immed.
Oxygen Meter	Oxygen	Daily prior to work start	<19.5% wear SCBA CGI readings not valid  19.5%-25% normal ambient air
Radiation Meter	Radiation	Upon dis- covery of any new found materials	0.01-0.02 MREM/hr average back- ground  < 2 MREM/hr continue inves- tigation with caution  > 2 MREM/hr potential radia- tion hazard - continue only on advice of health physician
HNU-PID OVA	Organic vapors and gases	Daily prior to work start  Periodic through the day  Upon major disturbances of soil	>5 ppm upgrade PPE for unknowns  Level B for knowns >500 ppm upgrade to Level A

## 7.0 SITE CONTROL AND STANDARD OPERATING PROCEDURES

### 7.1 Work Zones:

The primary purpose for site controls is to establish the hazardous area perimeter, to reduce migration of contaminants into clean areas and to prevent access or exposure to hazardous materials by unauthorized persons. At the end of each workday, the site should be secured or guarded, to prevent unauthorized entry. Site work zones will include:

#### 7.1.1 Exclusion Zone:

The exclusion zone will be the "hot-zone" or contaminated area inside the site perimeter. Entry to and exit from this zone will be made through a designated point and all personnel will be required to sign the hot zone entry/exit log located at the decon area. Appropriate warning signs to identify the exclusion zone should be posted (i.e. "DANGER - AUTHORIZED PERSONNEL ONLY", "PROTECTIVE EQUIPMENT REQUIRED BEYOND THIS POINT", etc.) Exit from the exclusion zone must be accompanied by personnel and equipment decontamination as described in Section 8.0.

#### 7.1.2 Decontamination Zone:

The decontamination zone will provide a location for removal of contaminated personal protective equipment and final decontamination of personnel and equipment. All personnel and equipment should exit only via the decon area. A separate decontamination area will be established for heavy equipment.

#### 7.1.3 Clean Zone:

This uncontaminated support zone or clean zone will be the area outside the exclusion and decontamination zones and within the geographic perimeters of the site. This area is used for staging of materials, parking of vehicles, office and laboratory facilities, sanitation facilities, and receipt of deliveries. Personnel entering this zone may include delivery personnel, visitors, security guards, etc., who will not necessarily be permitted in the exclusion zone. There will be one controlled entry/exit point from the clean zone to the decontamination zone.

All personnel arriving in the support zone should upon arrival, report to the command post and sign the site entry/exit log.

A map of the work zones for this site is found in Attachment B.

## 7.2 General Field Safety and Standard Operating Procedures:

- o The "buddy system" will be used at all times by all field personnel. No one is to perform field work alone. Maintain visual, voice or radio communication at all times.
- o Whenever possible, avoid contact with contaminated (or potentially contaminated) surfaces. Walk around (not through) puddles and discolored surfaces. Do not kneel on the ground or set equipment on the ground. Stay away from any waste drums unless necessary. Protect equipment from contact by bagging.
- o Eating, drinking, or smoking is permitted only in designated areas in the support zone.
- o Hands and face must be thoroughly washed upon leaving the work area and before eating, drinking, or any other activities.
- o Beards or other facial hair that interferes with respirator fit are prohibited.
- o All equipment must be decontaminated or discarded upon exit from the exclusion zone.
- o All personnel exiting the exclusion zone must go through the decontamination procedures described in Section 8.0.
- o Safety Equipment described in Section 4.0 will be required for all field personnel unless otherwise approved by the Site Health and Safety Officer.
- o Practice administrative hazard control for all site areas by restricting entrance to exclusion zones to essential personnel and by using operational SOPs.

## 8.0 DECONTAMINATION PROCEDURES

During the fencing phase of this site cleanup, only disposable PPE will be utilized and formal decon procedures are not anticipated.

A segregated equipment drop will be instituted so that equipment can be cleaned at the end of each day. Also a disposable PPE station will be set up where personnel will carefully remove all disposable clothing at the end of a shift. Disposable clothing shall be bagged, sealed and properly disposed of.

## 9.0 EMERGENCY RESPONSE PLAN

It is essential that site personnel be prepared in the event of an emergency. Emergencies can take many forms; illnesses or injuries, chemical exposure, fires, explosions, spills, leaks, releases of harmful contaminants, or sudden changes in the weather. The following sections outline the general procedures for emergencies. Emergency information should be posted as appropriate.

### 9.1 Emergency Contacts:

Fire: 201-733-7400 or 911, Newark

Police: 201-733-6290 or 911, Newark

Ambulance: 911, St. James Hospital, Newark

Hospital: St. James Hospital, Newark

Address: 155 Jefferson St., Newark, NJ 07105

Telephone: 201-589-1300 Chemical Trauma Capabilities? Yes

Poison Control Center: 1-800-962-1253

### Directions from Site to Hospital (See Map in Attachment B):

From Site: Travel Southeast to Komorn St. Turn Right onto Komorn St. and continue to Magazine St. Turn Right onto Magazine St. and continue to Marne St. Turn Left onto Marne St. and continue to Wilson Ave. Turn Right onto Wilson Ave. and continue to Lafayette St. Turn Left onto Lafayette St. and continue to Congress St. Turn Left on Congress St. Emergency room entrance is on left-hand side of road.

NOTE: Maps and directions to the hospital will be posted at the EPA and TAT vehicles.

The route to the hospital was verified by Peter Di Pasca  
on August 1, 1989. Distance from site to hospital is 1.3  
miles. Approximate driving time is 5 minutes.

The following individuals have been trained in CPR and First Aid:

Peter Di Pasca

9.2 Additional Emergency Numbers:

Chemtrec	(800)-424-9300
TSCA Hotline	(800)-424-9065, (202) 544-1401
ATSDR	(Day) (404) 329-3311
	(Night) (404) 566-7777
AT & F (Explosives Info.)	(800) 424-9555
National Response Center	(800) 424-8802
Weston Medical Emergency Service	(513) 421-3063
Weston 24 Hour Hotline	(215) 524-1925, 1926
Pesticide Information Service	(800) 845-7633
EPA ERT Emergency	(201) 321-6660
RCRA Hotline	(800) 424-9346
CMA Chemical Referral Center	(800) 262-8200
National Poison Control Center	(800) 942-5969
U.S. DOT	(202) 366-0656 (Day only)
	(202) 426-2075 (Hotline)
Weston TAT Office	(201) 225-6116
TAT ZPMO	(201) 524-1160
U.S. EPA Region II R&P	
Branch Hotline	(201) 548-8730



### 9.3 Emergency Equipment Available On-site:

#### Communications Equipment

#### Location

Public Telephones: N/A

Private Telephones: N/A

Mobile Telephones: 201-513-6472 TAT Vehicle

Two-Way Radios: N/A

#### Medical Equipment

First Aid Kits: In EPA and TAT Vehicles

Inspection Date: \_\_\_\_\_ By: \_\_\_\_\_

Stretcher/Backboard: \_\_\_\_\_

Eye Wash Station: \_\_\_\_\_

Oxygen: N/A

Safety Shower: N/A

#### Fire-Fighting Equipment

Fire Extinguishers: In EPA and TAT Vehicles

Inspection Date: \_\_\_\_\_ By: \_\_\_\_\_

Other: \_\_\_\_\_

#### Spill or Leak Equipment

Absorbent Boom/Pads: \_\_\_\_\_

Dry Absorbent: \_\_\_\_\_

#### 9.4 Project Personnel Responsibilities During Emergencies:

##### ON-SCENE COORDINATOR (OSC)

As the administrator of the project, the OSC has primary responsibility for responding to and correcting emergency situations. the OSC must:

- o Take appropriate measures to protect personnel including: withdrawal from the exclusion zone, up-grading or down-grading the level of protective clothing and respiratory protection, or total evacuation and securing of the site.
- o Take appropriate measures to protect the public and the environment including isolating and securing the site, preventing run-off to surface waters and ending or controlling the emergency to the extent possible.
- o Ensure that appropriate Federal, State and local agencies are informed, and emergency response plans are coordinated. In the event of fire or explosion, the local fire department should be summoned immediately. In the event of an air release of toxic materials, the local authorities should be informed in order to assess the need for evacuation. In the event of a spill, sanitary districts and drinking water systems may need to be alerted.
- o Ensure that appropriate treatment or testing for exposed or injured personnel is obtained;
- o Determine the cause of the incident and make recommendations to prevent the recurrence; and,
- o Ensure that all required reports have been prepared.

##### RESPONSE MANAGER (RM)

The RM must immediately report emergency situations to the OSC, take appropriate measures to protect site personnel and assist the OSC as necessary in responding to and mitigating the emergency situation.

##### TECHNICAL ASSISTANCE TEAM (TAT)

The TAT must immediately report emergency situations to the OSC, take appropriate measures to protect site personnel and assist the OSC as necessary.

#### 9.5 Medical Emergencies:

Any person who becomes ill or injured in the exclusion zone must be decontaminated to the maximum extent possible. If the injury or illness is minor, full decontamination should be completed and first aid administered prior to transport. If the patient's condition is serious, at least partial decontamination should be completed (i.e., complete disrobing of the victim and redressing in clean coveralls or wrapping in a blanket.) First aid should be administered while awaiting an ambulance or paramedics. All injuries and illnesses must immediately be reported to the OSC.

Any person being transported to a clinic or hospital for treatment should take with them information on the chemical(s) they have been exposed to at the site. This information is included in Table 2.3.

Any vehicle used to transport contaminated personnel, will be tested and cleaned as necessary.

#### 9.6 Fire or Explosion:

In the event of a fire or explosion, the local fire department should be summoned immediately. Upon their arrival, the OSC or designated alternate will advise the fire commander of the location, nature and identification of the hazardous materials on-site.

If it is safe to do so, site personnel may:

- o Use fire fighting equipment available on site to control or extinguish the fire; and,
- o Remove or isolate flammable or other hazardous materials which may contribute to the fire.

#### 9.7 Spill or Leaks:

In the event of a spill or a leak, site personnel will:

- o Inform their supervisor immediately;
- o Locate the source of the spillage and stop the flow if it can be done safely; and,
- o Begin containment and recovery of the spilled materials.

#### 9.8 Evacuation Routes and Resources:

Evacuation routes have been established by work area locations for this site. Evacuation should be conducted immediately, without regard for equipment under conditions of extreme emergency. During most of the fence installation, any available access point may be used as an evacuation route. However, during the final stage of the operation, the proposed gate which will be constructed by the running track will be used as the evacuation route.

- o Evacuation notification will be a continuous blast on an air horn, vehicle horn, or by verbal communication via radio.
- o Keep upwind of smoke, vapors or spill location.
- o Exit through the decontamination corridor if possible.
- o If evacuation is not via the decontamination corridor, site personnel should remove contaminated clothing once they are in a location of safety and leave it near the exclusion zone or in a safe place.
- o The OSC will conduct a head count to insure all personnel have been evacuated safely.
- o In the event that emergency site evacuation is necessary, all personnel are to:
  1. escape the emergency situation;
  2. decontaminate to the maximum extent practical; and,
  3. meet at the EPA and TAT vehicles.
- o In the event that the EPA and TAT vehicles are no longer in a safe zone, meet at the corner St. Charles and Komorn Streets.

ATTACHMENT A  
SITE SAFETY PLAN AMENDMENTS

SITE SAFETY PLAN AMENDMENT #: \_\_\_\_\_:

SITE NAME: \_\_\_\_\_

DATE: \_\_\_\_\_

TYPE OF AMENDMENT: \_\_\_\_\_

REASON FOR AMENDMENT: \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

ALTERNATE SAFEGUARD PROCEDURES: \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

REQUIRED CHANGES IN PPE: \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

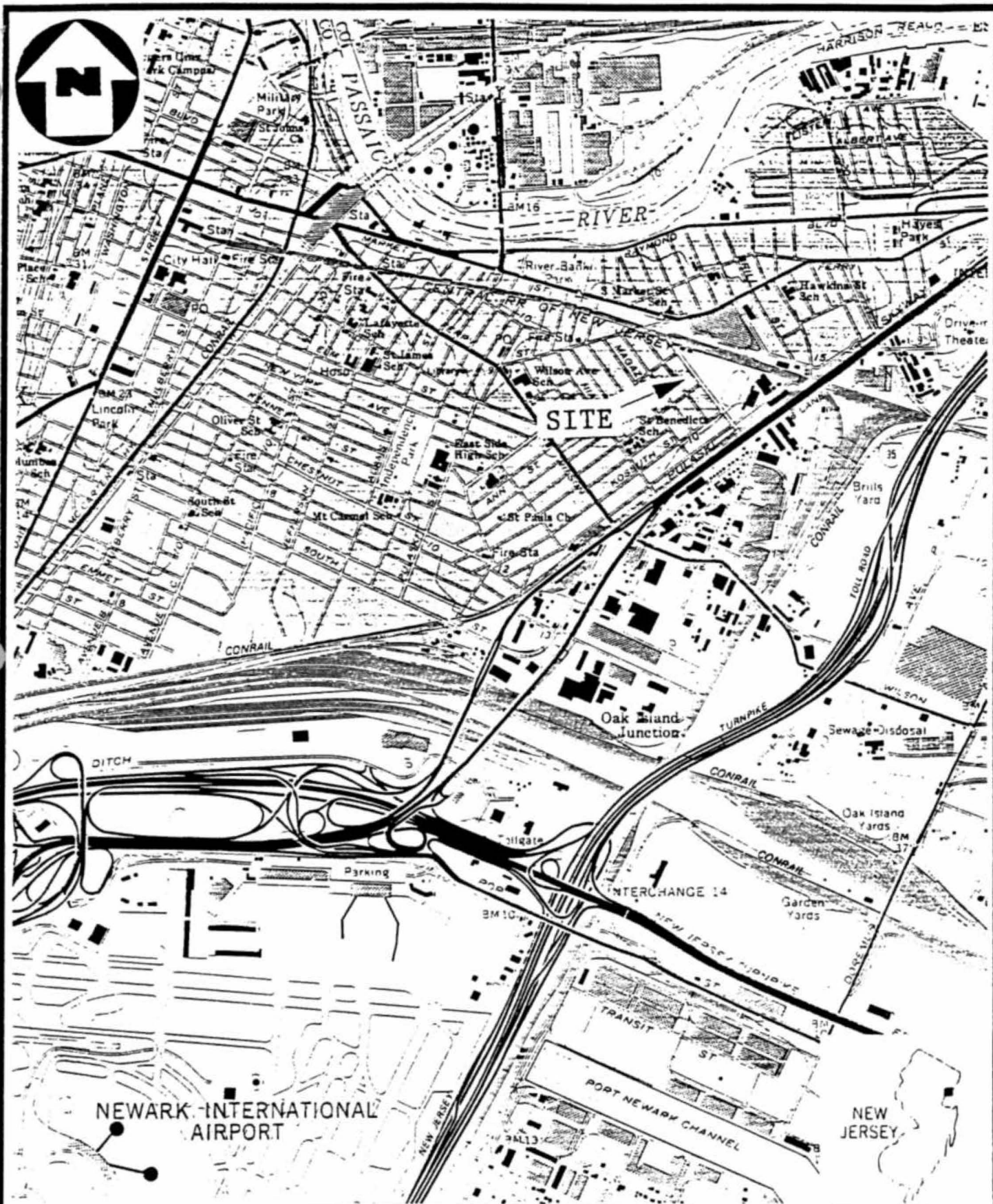
U.S. EPA HSO INFORMED: \_\_\_\_\_

ERCS CONTRACTOR HSO INFORMED: \_\_\_\_\_

TAT HSO INFORMED: \_\_\_\_\_

**ATTACHMENT B**

**MAPS**



SPILL PREVENTION &  
EMERGENCY RESPONSE

In Association with ICF Technology Inc., C.C. Johnson &  
Malhotra, P.C., Resource Applications, Inc. and  
R.E. Sarriera Associates

EPA PM

E. DOMINACH

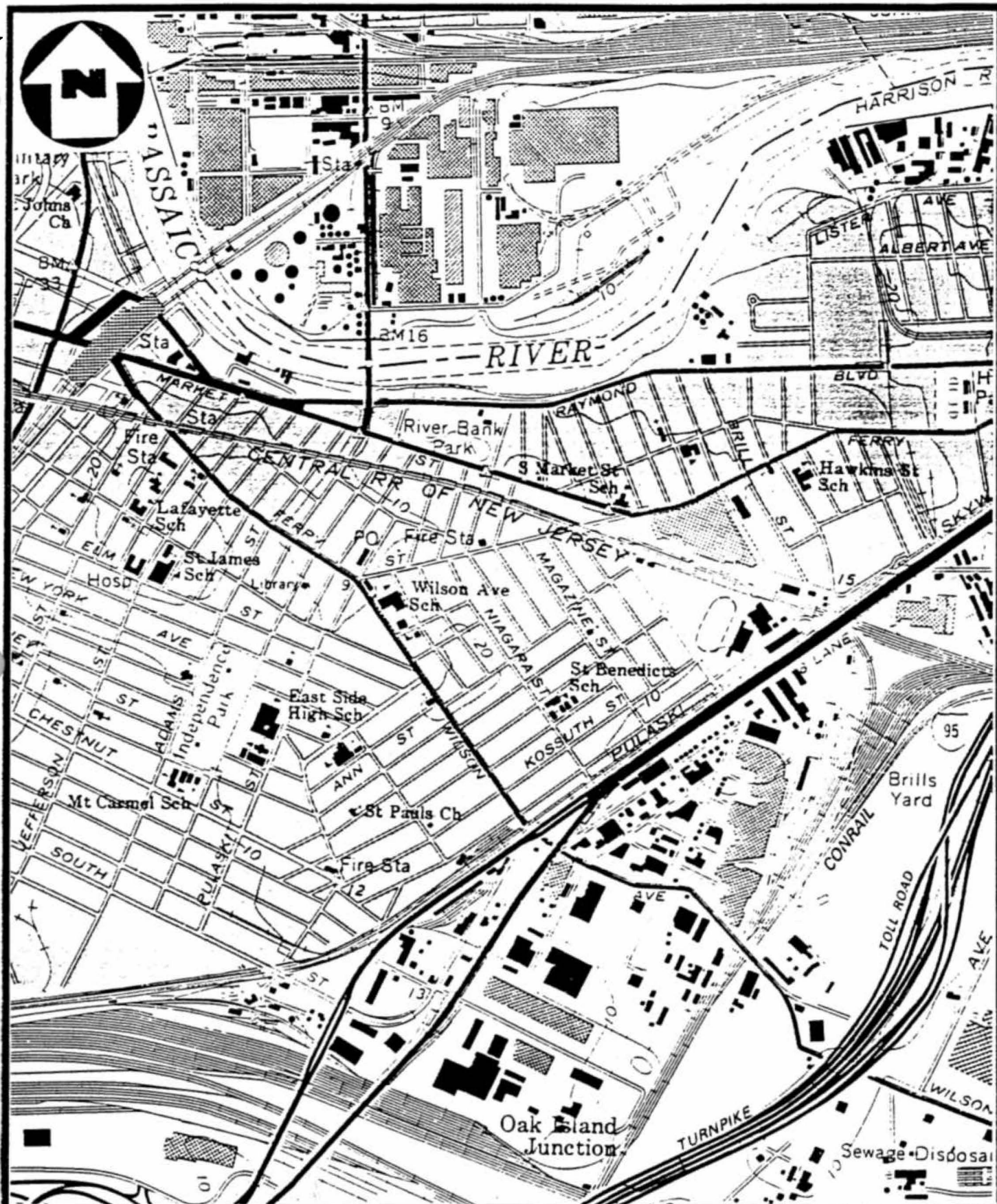
TAT PM

P. DI PASCA

LOCATION MAP

TIDEWATER BALING  
NEWARK, NJ





**WESTON**

SPILL PREVENTION &  
EMERGENCY RESPONSE

In Association with ICF Technology Inc., C.C. Johnson &  
Malhotra, P.C., Resource Applications, Inc. and  
R.E. Sarriera Associates

EPA PM

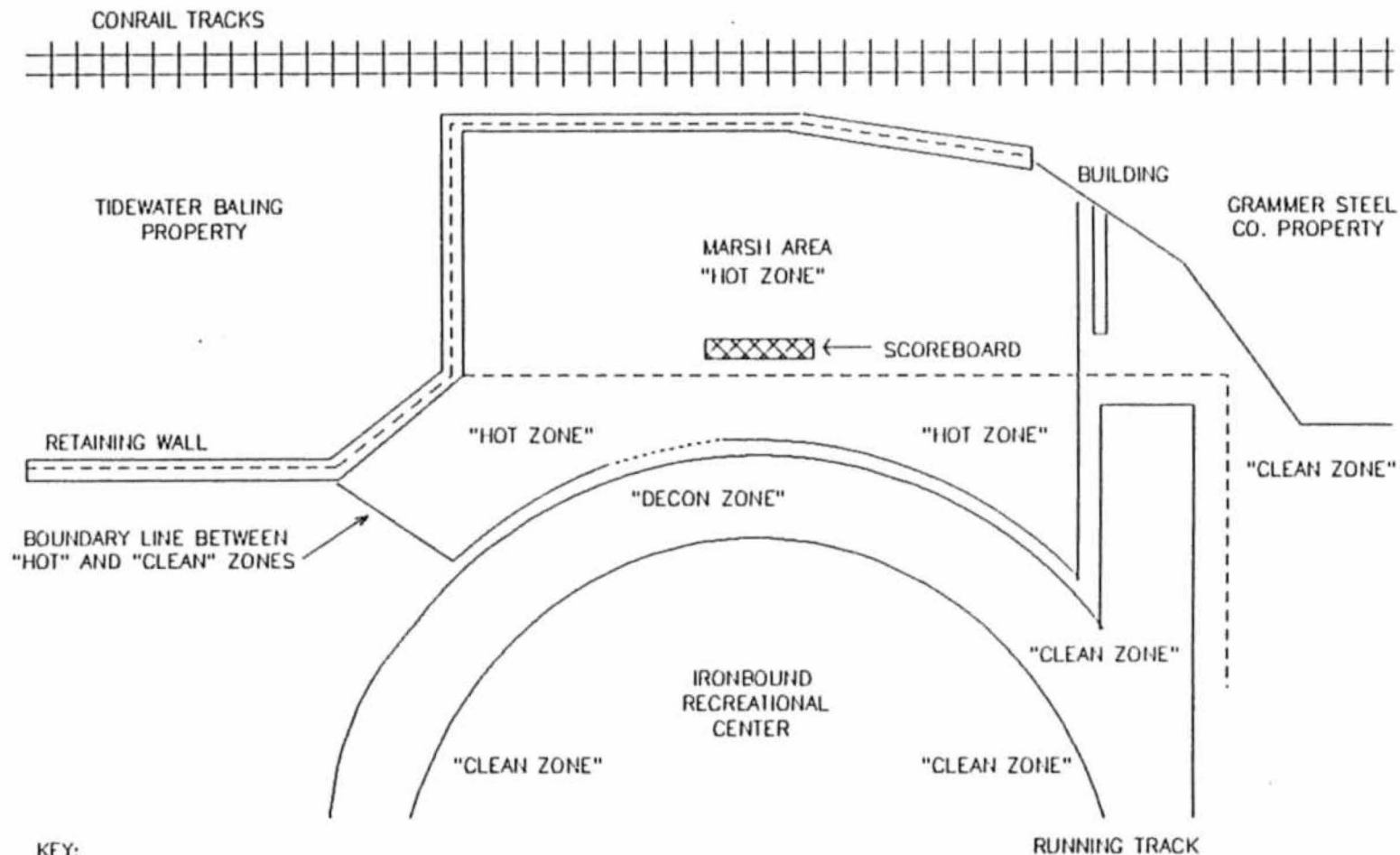
E. DOMINACH

TAT PM

P. DI PASCA

ROUTE TO HOSPITAL

TIDEWATER BALING  
NEWARK, NJ



KEY:

--- = EXISTING FENCE

NOT TO SCALE



SPILL PREVENTION &  
EMERGENCY RESPONSE DIVISION

In Association with ICF Technology Inc., C.C. Johnson & Associates, Inc., Resource Applications, Inc., Geo/Resource Consultants, Inc., and Environmental Toxicology International, Inc.

EPA PM

E. DOMINACH

TAT PM

P. DI PASCA

WORK ZONES

TIDEWATER BALING  
NEWARK, NJ

ATTACHMENT D

HEAT STRESS

## Heat Stress and Other Physiological Factors

Wearing PPE puts a hazardous waste worker at considerable risk of developing heat stress. This can result in health effects ranging from transient heat fatigue to serious illness or death. Heat stress is caused by a number of interacting factors, including environmental conditions, clothing, workload, and the individual characteristics of the worker. Because heat stress is probably one of the most common (and potentially serious) illnesses at hazardous waste sites, regular monitoring and other preventive precautions are vital.

Individuals vary in their susceptibility to heat stress. Factors that may predispose someone to heat stress include:

- Lack of physical fitness.
- Lack of acclimatization.
- Age.
- Dehydration.
- Obesity.
- Alcohol and drug use.
- Infection.
- Sunburn.
- Diarrhea.
- Chronic disease.

FROM NIOSH/OSEA/  
USCG/U.S. EPA

## OCCUPATIONAL SAFETY AND HEALTH GUIDANCE MANUAL FOR HAZARDOUS WASTE SITE ACTIVITIES

OCTOBER 1985

Reduced work tolerance and the increased risk of excessive heat stress is directly influenced by the amount and type of PPE worn. PPE adds weight and bulk, severely reduces the body's access to normal heat exchange mechanisms (evaporation, convection, and radiation), and increases energy expenditure. Therefore, when selecting PPE, each item's benefit should be carefully evaluated in relation to its potential for increasing the risk of heat stress. Once PPE is selected, the safe duration of work/rest periods should be determined based on the:

- Anticipated work rate.
- Ambient temperature and other environmental factors.
- Type of protective ensemble.
- Individual worker characteristics and fitness.

## Monitoring

Because the incidence of heat stress depends on a variety of factors, all workers, even those not wearing protective equipment, should be monitored.

- For workers wearing permeable clothing (e.g., standard cotton or synthetic work clothes), follow recommendations for monitoring requirements and suggested work/rest schedules in the current American Conference of Governmental Industrial Hygienists' (ACGIH) Threshold Limit Values for Heat Stress [11]. If the actual clothing worn differs from the ACGIH standard ensemble in insulation value and/or wind and vapor permeability, change the monitoring requirements and work/rest schedules accordingly [12].

- For workers wearing semipermeable or impermeable encapsulating ensembles, the ACGIH standard cannot be used. For these situations, workers should be monitored when the temperature in the work area is above 70°F (21°C) (5).

monitor the worker, measure:

- **Heart rate.** Count the radial pulse during a 30-second period as early as possible in the rest period.
  - If the heart rate exceeds 110 beats per minute at the beginning of the rest period, shorten the next work cycle by one-third and keep the rest period the same.
  - If the heart rate still exceeds 110 beats per minute at the next rest period, shorten the following work cycle by one-third (12).
- **Oral temperature.** Use a clinical thermometer (3 minutes under the tongue) or similar device to measure the oral temperature at the end of the work period (before drinking).
  - If oral temperature exceeds 99.6°F (37.6°C), shorten the next work cycle by one-third without changing the rest period.
  - If oral temperature still exceeds 99.6°F (37.6°C) at the beginning of the next rest period, shorten the following work cycle by one-third (12).
- **Do not permit a worker to wear a semipermeable or impermeable garment when his/her oral temperature exceeds 100.6°F (38.1°C) (12).**
- **Body water loss.** If possible, measure weight on a scale accurate to ± 0.25 lb at the beginning and end of each work day to see if enough fluids are being taken to prevent dehydration. Weights should be taken while the employee wears similar clothing or, ideally, is nude. *The body water loss should not exceed 1.5 percent total body weight loss in a work day (12).*

Initially, the frequency of physiological monitoring depends on the air temperature adjusted for solar radiation and the level of physical work (see Table 3-10). The length of the work cycle will be governed by the frequency of the required physiological monitoring.

## Prevention

Proper training and preventive measures will help avert serious illness and loss of work productivity. Preventing heat stress is particularly important because once someone suffers from heat stroke or heat exhaustion, that person may be predisposed to additional heat injuries. To avoid heat stress, management should take the following steps:

- **Adjust work schedules:**
  - Modify work/rest schedules according to monitoring requirements.
  - Mandate work slowdowns as needed.

Rotate personnel; alternate job functions to minimize overstress or overexertion at one task.  
Add additional personnel to work teams.  
Perform work during cooler hours of the day if possible or at night if adequate lighting can be provided.

- **Provide shelter** (air-conditioned, if possible) or shaded areas to protect personnel during rest periods.
- **Maintain workers' body fluids at normal levels.** This is necessary to ensure that the cardiovascular system functions adequately. Daily fluid intake must approximately equal the amount of water lost in sweat, i.e., 8 fluid ounces (0.23 liters) of water must be ingested for approximately every 8 ounces (0.23 kg) of weight lost. The normal thirst mechanism is not sensitive enough to ensure that enough water will be drunk to replace lost sweat (14). When heavy sweating occurs, encourage the worker to drink more. The following strategies may be useful:
  - Maintain water temperature at 50° to 60°F (10° to 15.6°C).
  - Provide small disposable cups that hold about 4 ounces (0.1 liter).
  - Have workers drink 16 ounces (0.5 liters) of fluid (preferably water or dilute drinks) before beginning work.
  - Urge workers to drink a cup or two every 15 to 20 minutes, or at each monitoring break. A total of 1 to 1.5 gallons (4 to 6 liters) of fluid per day are recommended, but more may be necessary to maintain body weight.
  - Weigh workers before and after work to determine if fluid replacement is adequate.

- **Encourage workers to maintain an optimal level of physical fitness:**
  - Where indicated, acclimatize workers to site work conditions: temperature, protective clothing, and workload (see *Level of Acclimatization* at the end of this chapter).
  - Urge workers to maintain normal weight levels.
- **Provide cooling devices to aid natural body heat exchange during prolonged work or severe heat exposure.** Cooling devices include:
  - Field showers or hose-down areas to reduce body temperature and/or to cool off protective clothing.
  - Cooling jackets, vests, or suits (see Table 3-5 for details).
- **Train workers to recognize and treat heat stress.** As part of training, identify the signs and symptoms of heat stress (see Table 3-11).

## Other Factors

PPE decreases worker performance as compared to an unequipped individual. The magnitude of this effect varies considerably, depending on both the individual and the PPE ensemble used. This section discusses the demonstrated physiological responses to PPE; the individual human characteristics that play a factor in these

<sup>5</sup> Although no protective ensemble is "completely" impermeable, for practical purposes an outfit may be considered impermeable when calculating heat stress risk.

Table 8-10. Suggested Frequency of Physiological Monitoring for Fit and Acclimatized Workers\*

ADJUSTED TEMPERATURE <sup>b</sup>	NORMAL WORK ENSEMBLE <sup>c</sup>	IMPERMEABLE ENSEMBLE
90°F (32.2°C) or above	After each 45 minutes of work	After each 15 minutes of work
87.5° - 90°F (30.8° - 32.2°C)	After each 60 minutes of work	After each 30 minutes of work
82.5° - 87.5°F (28.1° - 30.8°C)	After each 90 minutes of work	After each 60 minutes of work
77.5° - 82.5°F (25.3° - 23.1°C)	After each 120 minutes of work	After each 90 minutes of work
72.5° - 77.5°F (22.5° - 25.3°C)	After each 150 minutes of work	After each 120 minutes of work

Source: Reference (13).

\*For work levels of 250 kilocalories/hour.

<sup>b</sup>Calculate the adjusted air temperature (ta adj) by using this equation: ta adj °F = ta °F - (1.3 x % sunshine). Measure air temperature (ta) with a standard mercury-in-glass thermometer, with the bulb shielded from radiant heat. Estimate percent sunshine by judging what percent time the sun is not covered by clouds that are thick enough to produce a shadow. (100 percent sunshine = no cloud cover and a sharp, distinct shadow; 0 percent sunshine = no shadows.)

<sup>c</sup>A normal work ensemble consists of cotton coveralls or other cotton clothing with long sleeves and pants.

Table 8-11. Signs and Symptoms of Heat Stress<sup>a</sup>

- Heat rash may result from continuous exposure to heat or humid air.
- Heat cramps are caused by heavy sweating with inadequate electrolyte replacement. Signs and symptoms include:
  - muscle spasms
  - pain in the hands, feet, and abdomen
- Heat exhaustion occurs from increased stress on various body organs including inadequate blood circulation due to cardiovascular insufficiency or convection. Signs and symptoms include:
  - pale, cool, moist skin
  - heavy sweating
  - dizziness
  - nausea
  - fainting
- Heat stroke is the most serious form of heat stress. Temperature regulation fails and the body temperature rises to critical levels. Immediate action must be taken to cool the body before serious injury and death occur. Competent medical help must be obtained. Signs and symptoms are:
  - red, hot, usually dry skin
  - lack of or reduced perspiration
  - nausea
  - dizziness and confusion
  - strong, rapid pulse
  - coma

<sup>a</sup>Source: Reference (6).

responses, and some of the precautionary and training measures that need to be taken to avoid PPE-induced injury.

The physiological factors may affect worker ability to function using PPE include:

- Physical condition.
- Level of acclimatization.
- Age.
- Gender.
- Weight.

#### Physical Condition

Physical fitness is a major factor influencing a person's ability to perform work under heat stress. The more fit someone is, the more work they can safely perform. At a given level of work, a fit person, relative to an unfit person, will have (5,8,15,16):

- Less physiological strain.
- A lower heart rate.
- A lower body temperature, which indicates less retained body heat (a rise in internal temperature precipitates heat injury).
- A more efficient sweating mechanism.
- Slightly lower oxygen consumption.
- Slightly lower carbon dioxide production.

#### Level of Acclimatization

The degree to which a worker's body has physiologically adjusted or acclimatized to working under hot conditions affects his or her ability to do work. Acclimatized individuals generally have lower heart rates and body temperatures than unacclimatized individuals (17), and sweat sooner and more profusely. This enables them to maintain lower skin and body temperatures at a given level of environmental heat and work loads than unacclimatized workers (18). Sweat composition also becomes more dilute with acclimatization, which reduces salt loss (8).

Acclimatization can occur after just a few days of exposure to a hot environment (15,16). NIOSH recommends a progressive 5-day acclimatization period for the unacclimatized worker before allowing him/her to do full work on a hot job (16). Under this regimen, the first day of work on site is begun using only 50 percent of the anticipated workload and exposure time, and 10 percent is added each day through day 5 (16). With fit or trained individuals, the acclimatization period may be shortened 2 or 3 days. However, workers can lose acclimatization in a matter of days, and work regimens should be adjusted to account for this.

When enclosed in an impermeable suit, fit acclimatized individuals sweat more profusely than unfit or unacclimatized individuals and may therefore actually face a greater danger of heat exhaustion due to rapid dehydration. This can be prevented by consuming adequate quantities of water. See previous section on *Prevention* for additional information.

#### Age

Generally, maximum work capacity declines with increasing age, but this is not always the case. Active, well-conditioned seniors often have performance capabilities equal to or greater than young sedentary individuals. However, there is some evidence, indicated by lower sweat rates and higher body core temperatures, that older individuals are less effective in compensating for a given level of environmental heat and work loads (19). At moderate thermal loads, however, the physiological responses of "young" and "old" are similar and performance is not affected (19).

Age should not be the sole criterion for judging whether or not an individual should be subjected to moderate heat stress. Fitness level is a more important factor.

#### Gender

The literature indicates that females tolerate heat stress at least as well as their male counterparts (20). Generally, a female's work capacity averages 10 to 30 percent less than that of a male (3). The primary reasons for this are the greater oxygen-carrying capacity and the stronger heart in the male (15). However, a similar situation exists as with aging: not all males have greater work capacities than all females.

#### Weight

The ability of a body to dissipate heat depends on the ratio of its surface area to its mass (surface area/weight). Heat loss (dissipation) is a function of surface area and heat production is dependent on mass. Therefore, heat balance is described by the ratio of the two.

Since overweight individuals (those with a low ratio) produce more heat per unit of surface area than thin individuals (those with a high ratio), overweight individuals should be given special consideration in heat stress situations. However, when wearing impermeable clothing, the weight of an individual is not a critical factor in determining the ability to dissipate excess heat.

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ATTACHMENT Z  
SITE SAFETY PLAN  
ACKNOWLEDGEMENT FORM



# SITE SAFETY PLAN ACKNOWLEDGEMENT FORM

I have been informed and understand and will abide by the procedures set forth in the Safety and Health Plan and Amendments for the Tidewater Baling site.

[illegible]

TOXICOLOGICAL EFFECTS OF SUBSTANCES DISCOVERED AT TIDEWATER BALING SITE  
NEWARK, ESSEX COUNTY, NEW JERSEY

1. EYE, SKIN, RESPIRATORY, AND MUCOUS MEMBRANE IRRITATION.									
2. LIVER DAMAGE.									
3. KIDNEY DAMAGE.									
4. AFFECTS CENTRAL NERVOUS SYSTEM.									
5. HIGHLY TOXIC BY ANY ROUTE.									
6. CARCINOGENIC.									
7. TERATOGENIC.									
8. MUTAGENIC.									
9. LUNG DAMAGE.									
ARSENIC	X	X	X			X			X
CADMIUM	X		X				X		X
CHROMIUM	X					X			X
COPPER	X								
LEAD	X		X	X	X	X			
MERCURY	X			X	X				X
NICKEL	X								
SILVER	X								
ZINC	X								
PCBs	X	X			X	X	X		



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service  
Agency for Toxic Substances  
and Disease Registry

**Memorandum**

Date March 23, 1990

From William Nelson *WLN*  
Regional Representative  
RRT Member

Subject Regional Response Team/OSC Report for  
Tidewater Bailing Corporation Site

To Richard Salkie  
RRT Co-Chairman  
EPA Region II

The Agency for Toxic Substances and Disease Registry received a request from the Region II Response Team Chairman to review and comment on the On-Scene Coordinator's Report on the Tidewater Bailing Corporation Site located in Newark, Essex County, New Jersey.

The report and request was received in the ATSDR Regional Office on March 14, 1990. Although it may have arrived earlier the Report was immediately and initially reviewed by the Regional Representative who subsequently called the ATSDR Emergency Response Branch in Headquarters to help assist in reviewing the sampling data. A response from ATSDR's Emergency Response Branch was obtained that same afternoon. The following comments are being submitted for consideration:

1. ATSDR is concerned that the length of time it took from NJDCP's first investigation in August of 1986 until the time it was formally referred to EPA in February of 1989 for an emergency removal action. Although both NJDEP and the City of Newark secured the marsh area with fencing and warning signs, these protective measures were not adequate to mitigate human exposure and either more effective steps should have been taken to restrict the area or the site should have been referred at a much earlier time.
2. The sampling data presented in the report was inadequate for the reviewer to determine whether or not a public health threat existed. Although sampling locations, numbers and matrix were presented, the only mention of the results appeared on page 2 in Appendix A which indicated the presence of PCB's (100 ppm), lead (130 ppm), arsenic (26 ppm), cadmillon (3.3 ppm) hexavalent chromium (5.6 ppm) and zinc (250 ppm) in soil.

The only contaminants of potential concern are the PCB's which are high but do not represent an immediate health threat. In addition, there is no analytical method utilized by EPA to specifically identify hexavalent chromium; only total chromium. The remaining metals do not represent a health concern.

3. The sampling data presented above appeared to represent only soil contamination. No data was reported regarding the uncontrolled surface water runoff nor possible groundwater contamination.
4. On page 8, the report indicates that the facility itself may be contaminated and that worker safety may be a problem. If this is the case, the site should be reported to OSHA for investigation.
5. ATSDR was pleased to see that a community relations plan was included in the report. Obviously the citizens are concerned about the site and the presence of a community relations plan should help alleviate their concerns and strengthen public relations.

If you have any questions or comments regarding this report please contact me at (212) 264-7662.

cc: George Buynoski  
Lynn Wilder  
Gene Dominach, EPA, Edison  
John Ulshoefer

TAT-02-F-05398

COMMUNITY RELATIONS PLAN  
TIDEWATER BALING SITE  
CITY OF NEWARK, ESSEX COUNTY, NEW JERSEY

Issued: August 9, 1989

Prepared by:  
Peter Di Pasca/John Johnson  
Technical Assistance Team  
Weston/SPER Division  
Edison, New Jersey 08837

Prepared for:  
Eugene Dominach  
Emergency and Remedial Response Division  
Removal Action Branch, U.S. EPA  
Edison, New Jersey 08837

## I. SITE BACKGROUND

The Tidewater Baling site is located in the City of Newark, Essex County, New Jersey. The site is at St. Charles and Rome Streets in the Ironbound section of Newark. Roughly 15 acres in size, the site encompasses the Ironbound Recreational Center and a low-lying marsh area bordered in an urban industrial neighborhood inhabited by several thousand people.

The recreational center, built in 1968, is situated on property formerly owned by the Celanese Corporation. Celanese donated the land to the City of Newark to be developed for recreational use. It is suspected that many of the materials from the former facility, including hazardous chemicals, were discharged on-site. Evidence was found when the city discovered soil and groundwater contamination from phenol and phenol compounds during excavation for a swimming pool in the southeast corner of the site.

The low-lying marsh area at the northern end of the recreational center has been an area of concern for several years. During times of heavy rain, uncontrolled runoff from the Tidewater Baling and Conrail properties enters the marsh area. As a result, the marsh area has become contaminated with PCBs and heavy metals which can be linked to Tidewater Baling and possibly Conrail. Inspections by NJDEP have determined that drums and transformers were among the materials being baled at Tidewater. In response to a City of Newark directive to remedy the facility's drainage problems, the facility owners have done little more than dig unlined collection pits and place sorbent pads along the flow path of the runoff. Consequently, the marsh area continues to receive contaminated runoff from the Tidewater Baling facility.

Despite previous efforts by NJDEP and the City of Newark to secure the marsh area with fencing and PCB warning signs, neighborhood residents have continuously used the area as a "short-cut" between the residential and industrial sections of Ironbound. The fencing has been torn down in several sections, and only a few warning signs remain.

The Tidewater Baling site was submitted by NJDEP to EPA for CERCLA Removal Action consideration on February 2, 1989. During a preliminary assessment by TAT in May, 1989, Tidewater Baling's poor housekeeping practices were confirmed by the widespread evidence of oil-contaminated soil. Soil, aqueous, and oil samples were taken from both Tidewater's property and the marsh area, and analysis of these samples revealed the presence of Aroclor 1248 and 1254, and heavy metals such as arsenic, cadmium, chromium, and lead.

## II. COMMUNITY INFORMATION

### A. Community Profile

The Ironbound section of Newark is a mixed industrial and residential neighborhood. The recreation facility was once quite popular and frequently used before being shut down.

### B. Chronology of Community Involvement at the Tidewater Baling Site

The Tidewater Baling facility was investigated by NJDEP in response to a complaint by the city of Newark in August, 1986. The city claimed that oil from the baling facility was leaking onto city property. NJDEP's investigation revealed that polychlorinated biphenyls (PCBs) were present in the oil leaking onto the recreation facility. As a result of this contamination, the football and soccer fields were closed.

The public did not become involved until drums were found while excavating for a swimming pool approximately 300 yards from the baling facility. Samples analyzed from these drums indicated the presence of phenol and trimethylphenol. At this time, pool construction was halted. Since there was neither a soccer/football field nor a swimming pool for public use at the recreation facility, residents became concerned. A local citizens group, the Ironbound Committee Against Toxic Waste, protested the city of Newark for the mishandling of the recreational facility.

## III. OBJECTIVES OF THE COMMUNITY RELATIONS PLAN AT THE TIDEWATER BALING SITE

In order to develop an effective and responsive community relations program which is specific to the Tidewater Baling site, opinions, expectations, and concerns of residents and local officials have been solicited. This community relations program will focus on providing residents and local officials with accurate and timely information pertaining to findings and developments at the site, and ensuring effective coordination of information with local elected officials. The objectives of this community relations program are discussed in detail below.

### Provide Status Reports of EPA Clean-up Activities

EPA will provide local officials, business and community leaders with accurate, and easily understandable status updates of clean-up activities. Status updates of EPA's clean-up activities will communicate to the community a clear picture of

measures being taken to ensure public health and safety. Providing community members with periodic updates of safety measures will help communicate to them that EPA is actively seeking to clean-up the site and implement safety measures.

#### Prepare and Distribute Updates On Site Safety Measures

Purpose: To inform residents about site safety measures.

Technique: Updates will be prepared and distributed by EPA and provided to interested public officials, business leaders, community leaders, and area residents. A special effort should be made to distribute updates to citizens and community officials. Updates will stress clean-up efforts and safety measures taken by EPA at the Tidewater Baling site.

#### Prepare and Distribute Press Releases Regarding Site Activities

Purpose: To inform residents about the Superfund clean-up process and site activities and safety measures implemented during the clean-up.

Technique: Press releases will be prepared and distributed to local media. Press releases will be sent as EPA reaches site clean-up milestones and implements safety measures.

#### Establish and Maintain a Central EPA Community Relations Contact Person

Purpose: To ensure that timely, understandable, and consistent responses are provided to questions raised by local officials, community leaders, business leaders, residents, and media representatives, concerning the site.

Technique: EPA community relations staff person will be designated to respond directly to public inquiries regarding site activities. In contacts with media personnel, the EPA contact person will coordinate with local officials. This EPA contact person will also monitor community concerns and activities during the removal action and make any necessary changes in community relations activities.



## APPENDIX A

### LIST OF KEY CONTACTS AND INTERESTED PARTIES

	Phone #
A. Federal Elected Officials	
Senator Bill Bradley <u>Washington, DC Office</u> Senate Office Building Washington, DC 20510-3202	(202) 224-3224
<u>District Office</u> Box 1720 Union, New Jersey 07083	(201) 688-0960
Senator Frank R. Lautenberg <u>Washington, DC Office</u> Senate Office Building Washington, DC 20510-3201	(202) 224-4744
<u>District Office</u> 970 Broad Street Newark, New Jersey 07102	(201) 645-3030
Representative Robert Roe <u>Washington, DC Office</u> U.S. House Office Building Washington, DC 20515-3202	(202) 225-5751
<u>District Office</u> U.S. Post Office Building Bloomfield, New Jersey 07003	(201) 645-6299
B. U.S. Environmental Protection Agency Officials	
Eugene Dominach On-Scene Coordinator U.S.E.P.A. Region II Edison, New Jersey 08837	(201) 321-6666
Dan Harkay (Alternate) On-Scene Coordinator U.S.E.P.A. Region II Edison, New Jersey 00837	(201) 321-6614
Rich Cahill Community Relations Specialist U.S.E.P.A. Region II 26 Federal Plaza New York, New York 10278	(212) 264-2515

C. State Elected Officials

Governor Thomas Kean (609) 292-6000  
State of New Jersey  
Office of the Governor CN-001  
Trenton, New Jersey 08016

State Senator Donald Payne (201) 645-3213  
920 Broad Street -3214  
Newark, New Jersey 07012

State Senator Wynona Litman (201) 622-0007  
50 Park Place -0090  
Suite 1035  
Newark, New Jersey 07102

State Assemblyman William Brown (201) 926-4494  
1081 Bergen Street  
Newark, New Jersey 08060

State Assemblyman Jack Mattison (201) 705-3595  
1072 Bergen Street  
Newark, New Jersey 07112

D. New Jersey State Officials

Tom Cozzi, State Project Manager (609) 292-7837  
New Jersey Department of Environmental  
Protection  
401 E. State Street  
Trenton, New Jersey 08625

Molly Joel Coye, M.D., M.P.H., Commissioner (609) 292-7837  
State Department of Health  
CN 360  
Trenton, New Jersey 08625

E. City Mayor

Sharpe James, Mayor (201) 733-6400  
City Hall  
920 Broad Street  
Newark, New Jersey 07102

F. Interested Party (Local Citizens Group)

Ironbound Committee Against Toxic Waste (201) 589-4668  
95 Fleming Avenue  
Newark, NJ 07105  
Contact: Arnold Cohen

G. Local Newspaper

Newark Star-Ledger

(201) 877-4040

Star-Ledger Plaza

Newark, New Jersey 07101

Contact: Len Fisher

H. Radio

WCBS 880-AM

(212) 975-4321

51 West 52nd Street

New York, New York 10019

WINS 1010-AM

(212) 397-1010

888 Seventh Avenue

New York, New York 10101

I. Television

WNBC Television

(212) 664-4444

Channel 4

30 Rockefeller Plaza

New York, New York 10112

WABC Television

(212) 456-7777

Channel 7

7 Lincoln Square

New York, New York 10023

WCBS Television

(212) 975-4321

Channel 2

51 West 52nd Street

New York, New York 10019

APPENDIX B

SUGGESTED LOCATIONS FOR INFORMATION  
REPOSITORIES AND PUBLIC MEETINGS

A. Information Repository

Newark City Hall (201) 733-8004  
920 Broad Street  
Newark, New Jersey 07012

Hours: 8:30 AM to 4:30 PM M-F  
Contact: Police Clerk  
Copying facilities are available at this location

B. Public Meeting Location

Newark City Hall (201) 733-8004  
920 Broad Street  
Newark, New Jersey 07012

Hours of Operation: 8:30 AM - 4:30 PM M-F

## NOTICE OF PUBLIC AVAILABILITY

THE UNITED STATES ENVIRONMENTAL

PROTECTION AGENCY

REGION II

ANNOUNCES THE AVAILABILITY OF THE

ADMINISTRATIVE RECORD

TIDEWATER BALING SITE

NEWARK, ESSEX COUNTY, NEW JERSEY

The U.S. Environmental Protection Agency (EPA) announces the availability for public review of files comprising the administrative record for the selection of the response action at the Tidewater Baling Site, which is located on the property of the Ironbound Recreational Center behind the Tidewater Baling Corporation, 26 Saint Charles Street, Newark, New Jersey. EPA seeks to inform the public of the availability of the record file and to encourage the public to comment on documents comprising this administrative record.

The administrative record file includes documents which form the basis for the selection of the response action at this site. Documents now in the record files include preliminary assessment and site investigation reports, project sampling and community relations plans, and other technical reports. The administrative record file is available for review during normal business hours at:

City of Newark  
Department of Engineering  
920 Broad Street  
Newark, New Jersey 07102

and

U.S. EPA - Region II  
Removal Program Office  
Woodbridge Avenue  
Edison, NJ 08837

Additional information is available at the following locations:

Guidance documents	-	Central Library
and technical		U.S. EPA Region II
literature		Removal Program Office
		Woodbridge Avenue
		Edison, NJ 08837

Written comments on the Administrative Record should be sent to:

Mr. Richard Salkie  
Associate Director  
Removal Program Office  
U.S. EPA Region II  
Woodbridge Avenue  
Edison, NJ 08837

EPA REGIONAL GUIDANCE DOCUMENTS

The following documents are available for public review at EPA Region II Headquarters, Raritan Depot, Woodbridge Avenue, Edison, New Jersey during normal business hours. Contact Douglas Kodama at (201) 906-6905 for more information.

- o Glossary of EPA Acronyms.
- o Superfund Removal Procedures - Revision #3.  
OSWER Directive 9360.0-03B, February 1988.
- o Hazardous Waste Operations and Emergency Response.  
Notice of Proposed Rulemaking and Public Hearings.  
29 CFR Part 1910, Monday, August 10, 1987.
- o Guidance on Implementation of Revised Statutory Limits  
on Removal Action.  
OSWER Directive 9260.0-12, May 25, 1988.
- o Redelegation of Authority under CERCLA and SARA.  
OSWER Directive 9012.10, May 25, 1988.
- o Removal Cost Management Manual.  
OSWER Directive 9360.0-02B, April, 1988.
- o Emergency Response Cleanup Services Contracts  
Users Manual.  
OSWER Directive 9242.2-01B, October, 1987.
- o Field Standard Operating Procedures (FSOP).
  - #4 Site Entry
  - #6 Work Zones
  - #8 Air Surveillance
  - #9 Site Safety Plan
- o Standard Operating Safety Guides - U.S. EPA Office  
of Emergency and Remedial Response, July 5, 1988.
- o CERCLA Comprehensive Environmental Response,  
Compensation, and Liability Act of 1980 (Superfund).
- o SARA: Superfund Amendments and Reauthorization  
Act of 1986.
- o NCP: National Oil and Hazardous Substances Pollution  
Contingency Plan.